

0004



State of Utah
DEPARTMENT OF NATURAL RESOURCES
DIVISION OF OIL, GAS AND MINING

Michael O. Leavitt
Governor

Kathleen Clarke
Executive Director

Lowell P. Braxton
Division Director

1594 West North Temple, Suite 1210

PO Box 145801

Salt Lake City, Utah 84114-5801

801-538-5340

801-359-3940 (Fax)

801-538-7223 (TDD)

May 17, 2002

Chris Hansen, Environmental Manager
Canyon Fuel Company, LLC
HC 35 Box 380
Helper, Utah 84526

Re: Removal of Silt Fence and Rock Gabion Structures, Mountain Coal Company, Gordon Creek 2, 7 & 8, C/007/016- AM02A, Outgoing File

Dear Mr. Hansen:

The above-referenced amendment is denied. As pointed out in the Technical Analysis you will be required to demonstrate that no additional contributions of suspended solids will be generated from the reclaimed Fan Portal site prior to removing the any siltation control structure.

If you have any question, please call David Darby at (801)-538-5341 or me at (801) 538-5325.

Sincerely,

A handwritten signature in black ink that reads "Daron Haddock".

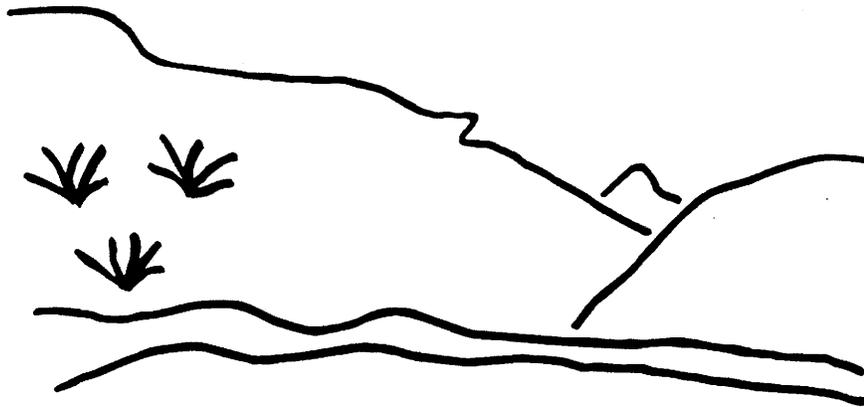
Daron Haddock
Permit Supervisor

sm

cc: Price Field Office

O:\007016.GC2\FINAL\Def02A.doc

State of Utah



Utah Oil Gas and Mining

Coal Regulatory Program

Gordon Creek #2, 7 & 8 Mines
Rock Gabions Structures
C/007/016-AM02A
Technical Analysis
May 17, 2002

TABLE OF CONTENTS

INTRODUCTION..... 1
SUMMARY OF DEFICIENCIES..... 3
OPERATION PLAN 5
 VEGETATION..... 5
 HYDROLOGIC INFORMATION..... 6
 General..... 12
 Surface-Water Monitoring..... 13
 Water Quality Standards and Effluent Limitations..... 14
 Sediment Control Measures..... 14
 Exemptions for Siltation Structures..... 14
RULES INDEX 17

TABLE OF CONTENTS

INTRODUCTION

TECHNICAL ANALYSIS

INTRODUCTION

The Division received an amendment request from Mountain Coal Company on March 13, 2002. Mountain Coal Company seeks to remove the silt fence and the rock gabion structures from the Fan Portal site as a result of a vegetation study that shows vegetation is established on the reclaimed site at a higher percentage than the reference area.

The set of five rock gabions structures were constructed in Bryner Canyon on the northwest side of the county road to capture and treat runoff from the Fan Portal area, road and outslope of the sedimentation pond in conjunction with the silt fence on the Fan Portal site. The slopes of Bryner Canyon are naturally steep. When the fan portal pad was excavated into the northwest slope of the canyon, a lot of the soil and rock was side-cast over the slope. The fan Portal was developed pre-SMCRA, but used post law. The fan portal area does not drain to the sedimentation pond. Runoff from the slope is treated by a silt fence then runs through the gabion structures before discharging into a culvert that leads to Bryner Canyon creek. Most of the Fan Portal area is referred to as a BTCA area in the MRP.

The fan portal pad and access area to the pad were regraded and gouged for reclamation, except for the outslope which is a 60% slope, for reclamation, those areas plus the outslope was reseeded with hydro-mulch. The vegetation success rate presented by the permittee is the basis for this amendment.

The vegetation data shows vegetation growth on the reclaimed Fan Portal site to a level as good as, or better than the native cover. The total living cover for the Sediment control Area was 52.75%. The living cover was nearly equally represented by forbs and grasses at 49.60%, respectively, whereas shrubs represented 6.34% of the cover. "The reclaimed slopes should be able to control erosion to a level as good as or better than the native, undisturbed vegetation in the area."

Page 2
C/007/016-AM02A
May 17, 2002

INTRODUCTION

SUMMARY OF DEFICIENCIES

SUMMARY OF DEFICIENCIES

The Technical Analysis of the proposed permit changes cannot be completed at this time. Additional information is requested of the permittee to address deficiencies in the proposal. A summary of deficiencies is provided below. Additional comments and concerns may also be found within the analysis and findings made in this Draft Technical Analysis. Upon finalization of this review, any deficiencies will be evaluated for compliance with the regulatory requirements. Such deficiencies may be conditioned to the requirements of the permit issued by the Division, result in denial of the proposed permit changes, or may result in other executive or enforcement action as deemed necessary by the Division at that time to achieve compliance with the Utah Coal Regulatory Program.

Accordingly, the permittee must address those deficiencies as found within this Draft Technical Analysis and provide the following, prior to approval, in accordance with the requirements of:

Regulations

R645-301-731 and 752.220. The applicant is required to demonstrate that no additional contributions of suspended solids is occurring in the receiving stream channel and prevent material damage outside the permit area, prior to removing the silt fence or straw bale sediment control structure applicant needs to demonstrate that Water quality and effluent limitations-discharges comply with federal and state water quality laws and regulations. 15

Page 4
C/007/016-AM02A
May 17, 2002

SUMMARY OF DEFICIENCIES

OPERATION PLAN

OPERATION PLAN

VEGETATION

Regulatory Reference: R645-301-330, -301-331, -301-332.

Minimum Regulatory Requirements:

Each application will contain a plan for protection of vegetation, fish, and wildlife resources throughout the life of the mine. The plan will provide a description of the measures taken to disturb the smallest practicable area at any one time and through prompt establishment and maintenance of vegetation for interim stabilization of disturbed areas to minimize surface erosion. This may include part or all of the plan for final revegetation as described in reclamation plan for revegetation.

For UNDERGROUND COAL MINING AND RECLAMATION ACTIVITIES a description of the anticipated impacts of subsidence on renewable resource lands and how such impact will be mitigated needs to be presented.

A description of how, to the extent possible, using the best technology currently available, the operator will minimize disturbances and adverse impacts. This description will include protective measures that will be used during the active mining phase of operation. Such measures may include the establishment of buffer zones, the selective location and special design of haul roads and powerlines, the monitoring of surface water quality and quantity, and through prompt establishment and maintenance of vegetation for interim stabilization of disturbed areas to minimize surface erosion.

Analysis:

The report prepared by Mt. Nebo Scientific Inc. provides an evaluation of the vegetation success of the reclaimed fan portal area. During reclamation most of the seeding occurred in October 1998. This included slopes along the roadsides leading to the reclaimed areas. According to the report quantitative sampling on the seeded slopes was conducted to monitor the success of the vegetation. As a comparison of background erosional conditions vegetation in the reference area was also sampled. Total living cover for the two areas are as follows: 52.75% for the sediment control area and 40.83 % for the reference area. The sediment control area obviously had a significantly greater percentage of total living cover when compared to the Reference Area as suggested in the report. The results of the vegetation monitoring suggest that alternative sediment controls such as silt fences and gabion structures may no longer be necessary. This reviewer concurs with the conclusions provided in the report and supports the applicant's request to remove the gabion structures.

Findings:

Information provided in the application is adequate to meet the requirements of the Vegetation section of the regulations

HYDROLOGIC INFORMATION

Regulatory Reference: 30 CFR 773.17, 774.13, 784.14, 784.16, 784.29, 817.41, 817.42, 817.43, 817.45, 817.49, 817.56, 817.57; R645-300-140, -300-141, -300-142, -300-143, -300-144, -300-145, -300-146, -300-147, -300-147, -300-148, -301-512, -301-514, -301-521, -301-531, -301-532, -301-533, -301-536, -301-542, -301-720, -301-731, -301-732, -301-733, -301-742, -301-743, -301-750, -301-761, -301-764.

Minimum Regulatory Requirements:

General

All underground mining and reclamation activities shall be conducted to minimize disturbance of the hydrologic balance within the permit and adjacent areas, to prevent material damage to the hydrologic balance outside the permit area, and to support approved postmining land uses in accordance with the terms and conditions of the approved permit and the performance standards of this part. The Division may require additional preventative, remedial, or monitoring measures to assure that material damage to the hydrologic balance outside the permit area is prevented. Mining and reclamation practices that minimize water pollution and changes in flow shall be used in preference to water treatment.

Groundwater Monitoring

In order to protect the hydrologic balance underground mining activities shall be conducted according to the hydrologic reclamation plan. Ground-water quality shall be protected by handling earth materials and runoff in a manner that minimizes acidic, toxic, or other harmful infiltration to ground-water systems and by managing excavations and other disturbances to prevent or control the discharge of pollutants into the ground water.

Ground-water monitoring shall be conducted according to the ground-water monitoring plan. The Division may require additional monitoring when necessary. Ground-water monitoring data shall be submitted every 3 months to the Division or more frequently as prescribed by the Division. Monitoring reports shall include analytical results from each sample taken during the reporting period. When the analysis of any ground-water sample indicates noncompliance with the permit conditions, the operator shall promptly notify the Division and immediately provide for any accelerated or additional monitoring necessary to determine the nature and extent of noncompliance and the results of the noncompliance. Plans and hydrologic information to evaluate and mitigate the noncompliance situation and information relevant to the PHC shall be submitted to the Division as required.

Ground-water monitoring shall proceed through mining and continue during reclamation until bond release. The Division may modify the monitoring requirements including the parameters covered and the sampling frequency if the operator demonstrates, using the monitoring data obtained, that: the operation has minimized disturbance to the prevailing hydrologic balance in the permit and adjacent areas and prevented material damage to the hydrologic balance outside the permit area; water quantity and quality are suitable to support approved postmining land uses; or, monitoring is no longer necessary to achieve the purposes set forth in the monitoring plan.

Equipment, structures, and other devices used in conjunction with monitoring the quality and quantity of ground water onsite and offsite shall be properly installed, maintained, and operated and shall be removed by the operator when no longer needed.

Surface Water Monitoring

In order to protect the hydrologic balance, underground mining activities shall be conducted according to the approved plan, and the following: surface-water quality shall be protected by handling earth materials, ground-water discharges, and runoff in a manner that minimizes the formation of acidic or toxic drainage; prevents, to the extent possible using the best technology currently available, additional contribution of suspended solids to streamflow outside the permit area; and otherwise prevent water pollution. If drainage control, restabilization and revegetation of disturbed areas, diversion of runoff, mulching, or other reclamation and remedial practices are not adequate to meet water-quality standards and effluent limitations, the operator shall use and maintain the necessary water-treatment facilities or water-quality controls. Surface-water quantity and flow rates shall be protected by handling earth materials and runoff in accordance with the steps outlined in the approved plan.

Surface-water monitoring shall be conducted according to the approved surface-water monitoring plan. The Division may require additional monitoring when necessary. Surface-water monitoring data shall be submitted every 3 months to the Division or more frequently as prescribed by the Division. Monitoring reports shall include analytical results from each sample taken during the reporting period. When the analysis of any surface-water sample indicates noncompliance with the permit conditions, the operator shall promptly notify the Division and immediately provide for any accelerated or additional monitoring necessary to determine the nature and extent of noncompliance and the results of the noncompliance. Plans and hydrologic information to evaluate and mitigate the noncompliance situation and information relevant to the PHC shall be submitted to the Division as required. The reporting requirements of the water monitoring plan do not exempt the operator from meeting any National Pollutant Discharge Elimination System (NPDES) reporting requirements.

Surface-water monitoring shall proceed through mining and continue during reclamation until bond release. The Division may modify the monitoring requirements, except those required by the NPDES permitting authority, including the parameters

OPERATION PLAN

covered and sampling frequency if the operator demonstrates, using the monitoring data obtained, that: the operation has minimized disturbance to the hydrologic balance in the permit and adjacent areas and prevented material damage to the hydrologic balance outside the permit area; water quantity and quality are suitable to support approved postmining land uses; and, monitoring is no longer necessary to achieve the purposes set forth in the approved monitoring plan.

Equipment, structures, and other devices used in conjunction with monitoring the quality and quantity of surface water onsite and offsite shall be properly installed, maintained, and operated and shall be removed by the operator when no longer needed.

Acid- and toxic-forming materials and underground development waste

Drainage from acid- and toxic-forming materials and underground development waste into surface water and ground water shall be avoided by: identifying and burying and/or treating, when necessary, materials which may adversely affect water quality, or be detrimental to vegetation or to public health and safety if not buried and/or treated; and, storing materials in a manner that will protect surface water and ground water by preventing erosion, the formation of polluted runoff, and the infiltration of polluted water.

Discharges into an underground mine

Discharges into an underground mine are prohibited, unless specifically approved by the Division after a demonstration that the discharge will: minimize disturbance to the hydrologic balance on the permit area, prevent material damage outside the permit area and otherwise eliminate public hazards resulting from underground mining activities; not result in a violation of applicable water quality standards or effluent limitations; be at a known rate and quality which shall meet the effluent limitations for pH and total suspended solids, except that the pH and total suspended solids limitations may be exceeded, if approved by the Division; and, meet with the approval of the Mine Safety and Health Administration.

Discharges shall be limited to the following: water; coal-processing waste; fly ash from a coal-fired facility; sludge from an acid-mine-drainage treatment facility; flue-gas desulfurization sludge; inert materials used for stabilizing underground mines; and, underground mine development wastes.

Water from one underground mine may be diverted into other underground workings according to the requirements of this section.

Gravity discharges from underground mines

Surface entries and accesses to underground workings shall be located and managed to prevent or control gravity discharge of water from the mine. The surface entries and accesses of drift mines first used after the implementation of a State, Federal, or Federal Lands Program and located in acid-producing or iron-producing coal seams shall be located in such a manner as to prevent any gravity discharge from the mine. Gravity discharges of water from an underground mine first used before the implementation of a State, Federal, or Federal Lands Program, may be allowed by the Division if it is demonstrated that the untreated or treated discharge complies with the performance standards and any additional NPDES permit requirements.

Water-quality standards and effluent limitations

Compliance with all applicable State and Federal water quality laws and regulations and with the effluent limitations for coal mining promulgated by the U.S. Environmental Protection Agency set forth in 40 CFR Part 434.

Diversions: General

With the approval of the Division, any flow from mined areas abandoned before May 3, 1978, and any flow from undisturbed areas or reclaimed areas, after meeting the criteria for siltation structure removal, may be diverted from disturbed areas by means of temporary or permanent diversions. All diversions shall be designed to minimize adverse impacts to the hydrologic balance within the permit and adjacent areas, to prevent material damage outside the permit area and to assure the safety of the public. Diversions shall not be used to divert water into underground mines without approval of the Division.

The diversion and its appurtenant structures shall be designed, located, constructed, and maintained to: be stable; provide protection against flooding and resultant damage to life and property; prevent, to the extent possible using the best technology currently available, additional contributions of suspended solids to streamflow outside the permit area; and, comply with all applicable local, State, and Federal laws and regulations.

Temporary diversions shall be removed when no longer needed to achieve the purpose for which they were authorized. The land disturbed by the removal process shall be restored. Before diversions are removed, downstream water-treatment facilities previously protected by the diversion shall be modified or removed, as necessary, to prevent overtopping or failure of the facilities. This requirement shall not relieve the operator from maintaining water-treatment facilities as otherwise required.

A permanent diversion or a stream channel reclaimed after the removal of a temporary diversion shall be designed and constructed so as to restore or approximate the premining characteristics of the original stream channel including the natural riparian vegetation to promote the recovery and the enhancement of the aquatic habitat. The Division may specify additional design criteria for diversions.

OPERATION PLAN

Diversions: Perennial and intermittent streams

Diversion of perennial and intermittent streams within the permit area may be approved by the Division after making the finding relating to stream buffer zones that the diversions will not adversely affect the water quantity and quality and related environmental resources of the stream. The design capacity of channels for temporary and permanent stream channel diversions shall be at least equal to the capacity of the unmodified stream channel immediately upstream and downstream from the diversion. Protection against flooding and resultant damage to life and property shall be met when the temporary and permanent diversions for perennial and intermittent streams are designed so that the combination of channel, bank and flood-plain configuration is adequate to pass safely the peak runoff of a 10-year, 6-hour precipitation event for a temporary diversion and a 100-year, 6-hour precipitation event for a permanent diversion. The design and construction of all stream channel diversions of perennial and intermittent streams shall be certified by a qualified registered professional engineer as meeting the performance standards and any design criteria set by the Division.

Diversions: Miscellaneous flows

Diversion of miscellaneous flows, which consist of all flows except for perennial and intermittent streams, may be diverted away from disturbed areas if required or approved by the Division. Miscellaneous flows shall include ground-water discharges and ephemeral streams. The design, location, construction, maintenance, and removal of diversions of miscellaneous flows shall meet all of the general performance standards of this section. Protection against flooding and resultant damage to life and property shall be met when the temporary and permanent diversions for miscellaneous flows are designed so that the combination of channel, bank and flood-plain configuration is adequate to pass safely the peak runoff of a 2-year, 6-hour precipitation event for a temporary diversion and a 10-year, 6-hour precipitation event for a permanent diversion.

Stream buffer zones

No land within 100 feet of a perennial stream or an intermittent stream shall be disturbed by underground mining activities, unless the Division specifically authorizes underground mining activities closer to, or through, such a stream. The Division may authorize such activities only upon finding that: underground mining activities will not cause or contribute to the violation of applicable State or Federal water quality standards and will not adversely affect the water quantity and quality or other environmental resources of the stream; and, if there will be a temporary or permanent stream-channel diversion, it will comply with the regulatory requirements for diversions.

The area not to be disturbed shall be designated as a buffer zone, and the operator shall mark it accordingly with buffer zone markers.

Sediment control measures

Appropriate sediment control measures shall be designed, constructed, and maintained using the best technology currently available to: prevent, to the extent possible, additional contributions of sediment to stream flow or to runoff outside the permit area; meet the more stringent of applicable State or Federal effluent limitations; and, minimize erosion to the extent possible.

Sediment control measures include practices carried out within and adjacent to the disturbed area. The sedimentation storage capacity of practices in and downstream from the disturbed areas shall reflect the degree to which successful mining and reclamation techniques are applied to reduce erosion and control sediment. Sediment control measures consist of the utilization of proper mining and reclamation methods and sediment control practices, singly or in combination. Sediment control methods include but are not limited to: disturbing the smallest practicable area at any one time during the mining operation through progressive backfilling, grading, and prompt revegetation; stabilizing the backfilled material to promote a reduction of the rate and volume of runoff; retaining sediment within disturbed areas; diverting runoff away from disturbed areas; diverting runoff using protected channels or pipes through disturbed areas so as not to cause additional erosion; using straw dikes, riprap, check dams, mulches, vegetative sediment filters, dugout ponds, and other measures that reduce overland flow velocity, reduce runoff volume, or trap sediment; treating with chemicals; and, treating mine drainage in underground sumps.

Siltation Structures: General

All surface drainage from disturbed areas shall be passed through a siltation structure before leaving the permit area. Siltation structures shall mean a sedimentation pond, a series of sedimentation ponds, or other treatment facility. Other treatment facilities means any chemical treatments, such as flocculation, or mechanical structures, such as clarifiers, that have a point-source discharge and that are utilized to prevent additional contribution of suspended solids to streamflow or runoff outside the permit area.

Disturbed area requiring treatment through a siltation structure shall not include those areas in which the only underground mining activities include: diversion ditches, siltation structures, or roads that are designed, constructed and maintained in accordance with the regulatory requirements; and, for which the upstream area is not otherwise disturbed by the operator.

Additional contributions of suspended solids and sediment to streamflow or runoff outside the permit area shall be prevented to the extent possible using the best technology currently available. Siltation structures for an area shall be constructed before beginning any underground mining activities in that area, and upon construction shall be certified by a qualified registered professional engineer, or when authorized under the regulations, by a qualified registered professional land surveyor, to be constructed as designed and as approved in the reclamation plan.

OPERATION PLAN

Any siltation structure which impounds water shall be designed, constructed and maintained in accordance with the requirements for impoundments.

Siltation structures shall be maintained until removal is authorized by the Division and the disturbed area has been stabilized and revegetated. In no case shall the structure be removed sooner than 2 years after the last augmented seeding. When the siltation structure is removed, the land on which the siltation structure was located shall be regraded and revegetated in accordance with the reclamation plan. Sedimentation ponds approved by the Division for retention as permanent impoundments may be exempted from this requirement.

Any point-source discharge of water from underground workings to surface waters which does not meet effluent limitations shall be passed through a siltation structure before leaving the permit area.

Siltation Structures: Sedimentation ponds

Sedimentation ponds, when used, shall: be used individually or in series; be located as near as possible to the disturbed area and out of perennial streams unless approved by the Division; and, be designed, constructed, and maintained to:

- 1.) Provide adequate sediment storage volume;
 - 2.) Provide adequate detention time to allow the effluent from the ponds to meet State and Federal effluent limitations;
 - 3.) Contain or treat the 10-year, 24-hour precipitation event ("design event") unless a lesser design event is approved by the Division based on terrain, climate, other site-specific conditions and on a demonstration by the operator that the effluent limitations will be met;
 - 4.) Provide a nonclogging dewatering device adequate to maintain the required time;
 - 5.) Minimize, to the extent possible, short circuiting;
 - 6.) Provide periodic sediment removal sufficient to maintain adequate volume for the design event;
 - 7.) Ensure against excessive settlement;
 - 8.) Be free of sod, large roots, frozen soil, and acid- or toxic-forming coal-processing waste; and
- 1.) Be compacted properly.

A sedimentation pond shall include either a combination of principal and emergency spillways or a single open-channel spillway configured as specified in this section, designed and constructed to safely pass the applicable design precipitation event. The Division may approve a single open-channel spillway that is: of nonerodible construction and designed to carry sustained flows; or earth- or grass-lined and designed to carry short-term infrequent flows at non-erosive velocities where sustained flows are not expected.

The required design precipitation event for a sedimentation pond meeting the spillway requirements of this section is: for a sedimentation pond meeting the size or other criteria of 30 CFR Sec. 77.216(a), a 100-year 6-hour event, or greater event as specified by the Division; or, for a sedimentation pond not meeting the size or other criteria of 30 CFR Sec. 77.216(a), a 25-year 6-hour event, or greater event as specified by the Division.

In lieu of meeting the above spillway requirements, the Division may approve a sedimentation pond that relies primarily on storage to control the runoff from the design precipitation event when it is demonstrated by the operator and certified by a qualified registered professional engineer or, as applicable, a qualified registered professional land surveyor that; the sedimentation pond will safely control the design precipitation event; the water from which shall be safely removed in accordance with current, prudent, engineering practices; and, such a sedimentation pond shall be located where failure would not be expected to cause loss of life or serious property damage. If the sediment pond is located where failure would be expected to cause loss of life or serious property damage, a sedimentation pond that relies primarily on storage to control the runoff from the design precipitation event may be allowed if, in addition to the design event, is: in the case of a sedimentation pond meeting the size or other criteria of 30 CFR Sec. 77.216(a), designed to control the precipitation of the probable maximum precipitation of a 6-hour event, or greater event as specified by the Division; or, in the case of a sedimentation pond not meeting the size or other criteria of 30 CFR Sec. 77.216(a), designed to control the precipitation of a 100-year 6-hour event, or greater event as specified by the Division.

Siltation Structures: Other treatment facilities

Other treatment facilities shall be designed to treat the 10-year, 24-hour precipitation event unless a lesser design event is approved by the Division based on terrain, climate, other site-specific conditions and a demonstration by the operator that the effluent limitations will be met. Other treatment facilities shall be designed, constructed and maintained accordance with the applicable requirements as described under sediment ponds.

Siltation Structures: Exemptions

Exemptions to the requirements of this section may be granted if: the disturbed drainage area within the total disturbed area is small; and, the operator demonstrates that siltation structures and alternate sediment control measures are not necessary for drainage from the disturbed drainage areas to meet effluent limitations and applicable State and Federal water-quality standards for the receiving waters.

Discharge structures

Discharge from sedimentation ponds, permanent and temporary impoundments, coal processing waste dams and embankments, and diversions shall be controlled, by energy dissipators, riprap channels, and other devices, where necessary, to reduce erosion, to prevent deepening or enlargement of stream channels, and to minimize disturbance of the hydrologic balance. Discharge structures shall be designed according to standard engineering design procedures.

Impoundments

The following requirements apply to both temporary and permanent impoundments:

- 1.) An impoundment meeting the size or other criteria of 30 CFR Sec. 77.216(a) shall comply with the requirements of 30 CFR Sec. 77.216 and this section.
- 2.) The design of impoundments shall be certified as designed to meet the requirements of the regulations using current, prudent, engineering practices and any design criteria established by the Division. The qualified, registered, professional engineer or qualified, registered, professional, land surveyor shall be experienced in the design and construction of impoundments.
- 3.) An impoundment meeting the size or other criteria of 30 CFR Sec. 77.216(a) or located where failure would be expected to cause loss of life or serious property damage shall have a minimum static safety factor of 1.5 for a normal pool with steady state seepage saturation conditions, and a seismic safety factor of at least 1.2. Impoundments not meeting the size or other criteria of 30 CFR Sec. 77.216(a), except for a coal mine waste impounding structure, and located where failure would not be expected to cause loss of life or serious property damage shall have a minimum static safety factor of 1.3 for a normal pool with steady state seepage saturation conditions. For an impoundment not meeting the size of other criteria of 30 CFR Sec. 77.216(a), where failure would not be expected to cause loss of life or serious property damage, the Division may establish engineering design standards that ensure stability comparable to a 1.3 minimum static safety factor in lieu of engineering tests to establish compliance with the minimum static safety factor of 1.3.
- 4.) Impoundments shall have adequate freeboard to resist overtopping by waves and by sudden increases in storage volume.
- 5.) Foundations and abutments for an impounding structure shall be stable during all phases of construction and operation and shall be designed based on adequate and accurate information on the foundation conditions. For an impoundment meeting the size or other criteria of 30 CFR Sec. 77.216(a), foundation investigation, as well as any necessary laboratory testing of foundation material, shall be performed to determine the design requirements for foundation stability. All vegetative and organic materials shall be removed and foundations excavated and prepared to resist failure. Cutoff trenches shall be installed if necessary to ensure stability.
- 6.) Slope protection shall be provided to protect against surface erosion at the site and protect against sudden drawdown.
- 7.) Faces of embankments and surrounding areas shall be vegetated, except that faces where water is impounded may be riprapped or otherwise stabilized in accordance with accepted design practices.
- 8.) Spillways: An impoundment shall include either a combination of principal and emergency spillways, a single open-channel spillway, or, be configured as an impoundment that relies primarily on storage to control the runoff from the applicable design precipitation event. The Division may approve a single open-channel spillway that is of nonerodible construction and designed to carry sustained flows; or, earth- or grass-lined and designed to carry short-term, infrequent flows at non-erosive velocities where sustained flows are not expected. Except impoundments that rely primarily on storage to control the runoff, the required design precipitation events for an impoundment having spillways are: for an impoundment meeting the size or other criteria of 30 CFR Sec. 77.216(a) a 100-year 6-hour event, or greater event as specified by the Division; and, for an impoundment not meeting the size or other criteria of 30 CFR Sec. 77.216(a), a 25-year 6-hour event, or greater event as specified by the Division. In lieu of meeting the single open-channel spillway requirements, the Division may approve an impoundment that relies primarily on storage to control the runoff from the design precipitation event when it is demonstrated by the operator and certified by a qualified registered professional engineer or qualified registered professional land surveyor that the impoundment will safely control the design precipitation event, the water from which shall be safely removed in accordance with current, prudent, engineering practices. Such an impoundment shall be located where failure would not be expected to cause loss of life or serious property damage, except where: in the case of an impoundment meeting the size or other criteria of 30 CFR Sec. 77.216(a), it is designed to control the precipitation of the probable maximum precipitation of a 6-hour event, or greater event as specified by the Division; or, in the case of an impoundment not meeting the size or other criteria of 30 CFR Sec. 77.216(a), it is designed to control the precipitation of a 100-year 6-hour event, or greater event as specified by the Division.
- 9.) The vertical portion of any remaining highwall shall be located far enough below the low-water line along the full extent of highwall to provide adequate safety and access for the proposed water users.
- 10.) Inspections: Except as provided in paragraph (a)(10)(iv) of this section, a qualified registered professional engineer or other qualified professional specialist under the direction of a professional engineer, shall inspect each impoundment as provided in paragraph (a)(10)(i) of this section. The professional engineer or specialist shall be experienced in the construction of impoundments.

Inspections shall be made regularly during construction, upon completion of construction, and at least yearly until removal of the structure or release of the performance bond. The qualified registered professional engineer, or qualified registered professional land surveyor as applicable, shall promptly after each inspection provide to the Division a certified report that the

OPERATION PLAN

impoundment has been constructed and/or maintained as designed and in accordance with the approved plan and this section. The report shall include discussion of any appearance of instability, structural weakness or other hazardous condition, depth and elevation of any impounded waters, existing storage capacity, any existing or required monitoring procedures and instrumentation, and any other aspects of the structure affecting stability. A copy of the report shall be retained at or near the minesite.

A qualified registered professional land surveyor may inspect any temporary or permanent impoundment that does not meet the size or other criteria of 30 CFR Sec. 77.216(a) and certify and submit the report required above, except that all coal mine waste impounding structures shall be certified by a qualified registered professional engineer. The professional land surveyor shall be experienced in the construction of impoundments. Impoundments subject to 30 CFR Sec. 77.216 must be examined in accordance with 30 CFR Sec. 77.216-3. Other impoundments shall be examined at least quarterly by a qualified person designated by the operator for appearance of structural weakness and other hazardous conditions.

If any examination or inspection discloses that a potential hazard exists, the person who examined the impoundment shall promptly inform the Division of the finding and of the emergency procedures formulated for public protection and remedial action. If adequate procedures cannot be formulated or implemented, the Division shall be notified immediately. The Division shall then notify the appropriate agencies that other emergency procedures are required to protect the public.

A permanent impoundment of water may be created, if authorized by the Division in the approved permit based upon the following demonstration:

- 1.) The size and configuration of such impoundment will be adequate for its intended purposes.
- 2.) The quality of impounded water will be suitable on a permanent basis for its intended use and, after reclamation, will meet applicable State and Federal water quality standards, and discharges from the impoundment will meet applicable effluent limitations and will not degrade the quality of receiving water below applicable State and Federal water quality standards.
- 3.) The water level will be sufficiently stable and be capable of supporting the intended use.
- 4.) Final grading will provide for adequate safety and access for proposed water users.
- 5.) The impoundment will not result in the diminution of the quality and quantity of water utilized by adjacent or surrounding landowners for agricultural, industrial, recreational, or domestic uses.
- 6.) The impoundment will be suitable for the approved postmining land use.

The Division may authorize the construction of temporary impoundments as part of underground mining activities.

Ponds, impoundments, banks, dams, and embankments

Each application shall include a general plan for each proposed sedimentation pond, water impoundment, and coal processing waste bank, dam, or embankment within the proposed permit area. Each general plan shall:

- 1.) Be prepared by, or under the direction of, and certified by a qualified, registered, professional engineer, a professional geologist, or in any State which authorizes land surveyors to prepare and certify such plans, a qualified, registered, professional land surveyor with assistance from experts in related fields such as landscape architecture;
- 2.) Contain a description, map, and cross section of the structure and its location;
- 3.) Contain preliminary hydrologic and geologic information required to assess the hydrologic impact of the structure;
- 4.) Contain a survey describing the potential effect on the structure from subsidence of the subsurface strata resulting from past underground mining operations if underground mining has occurred; and
- 5.) Contain a certification statement which includes a schedule setting forth the dates when any detailed design plans for structures that are not submitted with the general plan will be submitted to the Division. The Division shall have approved, in writing, the detailed design plan for a structure before construction of the structure begins.

Each detailed design plan for a structure that meets or exceeds the size or other criteria of the Mine Safety and Health Administration, 30 CFR Section 77.216(a) shall:

- 1.) Be prepared by, or under the direction of, and certified by a qualified registered professional engineer with assistance from experts in related fields such as geology, land surveying, and landscape architecture;
- 2.) Include any geotechnical investigation, design, and construction requirements for the structure;
- 3.) Describe the operation and maintenance requirements for each structure; and
- 4.) Describe the timetable and plans to remove each structure, if appropriate.

Each detailed design plan for a structure that does not meet the size or other criteria of 30 CFR Section 77.216(a) shall:

- 1.) Be prepared by, or under the direction of, and certified by a qualified, registered, professional engineer, or in any State which authorizes land surveyors to prepare and certify such plans, a qualified, registered, professional land surveyor, except that all coal processing waste dams and embankments covered by Sections 817.81-817.84 of this Chapter shall be certified by a qualified, registered, professional engineer;
- 2.) Include any design and construction requirements for the structure, including any required geotechnical information;

OPERATION PLAN

- 3.) Describe the operation and maintenance requirements for each structure; and
- 4.) Describe the timetable and plans to remove each structure, if appropriate.

Sedimentation ponds, whether temporary or permanent, shall be designed in compliance with the requirements of Siltation Structures. Any sedimentation pond or earthen structure which will remain on the proposed permit area as a permanent water impoundment shall also be designed to comply with the requirements for Impoundments. Each plan shall, at a minimum, comply with the requirements of the Mine Safety and Health Administration, 30 CFR Sections 77.216-1 and 77.216-2.

Permanent and temporary impoundments shall be designed to comply with the requirements for Impoundments. Each plan for an impoundment meeting the size of other criteria of the Mine Safety and Health Administration shall comply with the requirements of 30 CFR Sec. 77.216-1 and 77.216-2. The plan required to be submitted to the District Manager of MSHA under Sec. 77.216 of this title shall be submitted to the Division as part of the permit application. For an impoundment not meeting the size of other criteria of 30 CFR Sec. 77.216(a) and located where failure would not be expected to cause loss of life or serious property damage, the Division may establish through the State program approval process engineering design standards that ensure stability comparable to a 1.3 minimum static safety factor in lieu of engineering tests to establish compliance with the minimum static safety factor of 1.3.

Coal processing waste banks, dams and embankments shall be designed to comply with the requirements for Coal Mine Waste. Each plan shall comply with the requirements of the Mine Safety and Health Administration, 30 CFR Sections 77.216-1 and 77.216-2, and shall contain the results of a geotechnical investigation of the proposed dam or embankment foundation area, to determine the structural competence of the foundation which will support the proposed dam or embankment structure and the impounded material. The geotechnical investigation shall be planned and supervised by an engineer or engineering geologist, according to the following:

- 1.) The number, location, and depth of the borings and test pits shall be determined using current prudent engineering practice for the size of the dam or embankment, quantity of material to be impounded, and subsurface conditions.
- 2.) The character of the overburden and bedrock, the proposed abutment sites, and any adverse geotechnical conditions which may affect the particular dam, embankment, or reservoir site shall be considered.
- 3.) All springs, seepage, and ground-water flow observed or anticipated during wet periods in the area of the proposed dam or embankment shall be identified on each plan.
- 4.) Consideration shall be given to the possibility of mudflows, rock-debris falls, or other landslides into the dam, embankment, or impounded material.

If the structure is 20 feet or higher or impounds more than 20 acre-feet, each plan of this section shall include a stability analysis of each structure. The stability analysis shall include, but not be limited to, strength parameters, pore pressures, and long-term seepage conditions. The plan shall also contain a description of each engineering design assumption and calculation with a discussion of each alternative considered in selecting the specific design parameters and construction methods.

Analysis:

General

Runoff from the Fan Portal site is ephemeral and only occurs in response to precipitation events. The sediment control measures established in the MRP for the Fan Portal area are straw berms or a silt fences. The area of the ASCA is approximately 2 acres.

The operator proposes to remove the silt fence and rock gabion structures treating sediment from the road, sedimentation pond outslope and Fan Portal reclaimed area. The area reporting through the gabion structures is described in Appendix 7-1 and 7-5 as a sediment control area using best technology currently available. There is no mention of rock gabion structures in the MRP, however a letter dated August 21, 1997 approves the gabion structures.

The rock gabion structures lie within the permit area, along the county road corridor, but off the disturbed area.

The vegetation study conducted by Mt. Nebo Scientific, Inc. in 2001 shows a reclaimed vegetation cover slightly lower (52.75%) than the 1994 Sed-Cad study (56.3%). The latest study

OPERATION PLAN

also suggests that the silt fences may not be needed, because the vegetation cover should be able to control erosion to a level as good as or better than the native undisturbed vegetation in the area.

The applicant contends they have established equal or higher vegetation standards and have established stability sufficient to remove sediment controls from the BTCA (Reclaimed Fan Portal site). Performance standards outlined under R645-301-752.210 and 752.220 for removal of sediment control structures require slopes to be stable to minimize soil erosion and contribution of suspended solids of site. However, the applicant has not demonstrated that sediment will not be leaving the site or what quantities of runoff will be generated. Sedimentation structures should remain on the BTCA area (Fan Portal site) until the permittee demonstrates that additional contributions of suspended solids and sediment will not cause offsite impacts to receiving streams or wildlife.

The receiving stream for the reclaimed Fan Portal area is Bryner Canyon Creek, a tributary to the North Fork of Gordon Creek. The channel of Bryner Canyon Creek, where runoff from the Fan Portal area empties into the channel, appears to be ephemeral. The upper reaches of Bryner Canyon Creek are identified as "intermittent" in the Mining and Reclamation Plan. All flow coming down the canyon flows into the sedimentation pond. Observations of discharge data in the Coal Data Base shows the pond has not discharged over the spillway, since the pond was built. Thus, the channel has been dry and functions as ephemeral below the pond. Less than 1/3 of a mile downstream, the Bryner Canyon channel meets the North Fork of Gordon Creek (Plate 7-3), a perennial stream that contains aquatic wildlife. Depending on the amount of sediment production, during a precipitation event, suspended solids from the Fan Portal could reach the North Fork of Gordon Creek if no sediment controls were in place.

Surface-Water Monitoring

Runoff passing through the gabion structures has never been directly measured. A water monitoring station is located downstream in the North Fork of Gordon Creek (2-2-W). Silt fences were used in conjunction with the gabions in the past. The outslope area is relatively small, however it is very steep, approximately 60%.

The receiving stream for the reclaimed Fan Portal area is Bryner Canyon Creek, a tributary to the North Fork of Gordon Creek. The channel of Bryner Canyon Creek, where runoff from the Fan Portal area empties into the channel, appears to be ephemeral. The upper reaches of Bryner Canyon Creek are identified as "intermittent" in the Mining and Reclamation Plan. All flow coming down the canyon flows into the sedimentation pond. Observations of discharge data in the Coal Data Base shows that the pond has not discharged over the spillway since the pond was built. Thus, the channel has been dry and functions as ephemeral. Less than 1/3 of a mile downstream, the Bryner Canyon channel meets the North Fork of Gordon Creek (Plate 7-3), a perennial stream that contains aquatic wildlife. Depending on the amount of sediment production, during a precipitation event, suspended solids from the Fan Portal could reach the North Fork of Gordon Creek if no sediment controls were in place.

Vegetation growth has likely reduced erosion and the contribution of sediment and

suspended solids, resulting in less offsite impacts. However the requirements for hydrologic performance standards are different than those of vegetation standards.

The applicant feels that meeting vegetation standards is reason to remove sediment controls from the BTCA (Reclaimed Fan Portal site). Performance standards outlined under R645-301-752.210 and 752.220 for removal of sediment control structures require slopes to be stable to minimize soil erosion and contribution of suspended solids of site. However, the applicant has not demonstrated that sediment will not be leaving the site or what quantities of runoff will be generated. Sedimentation structures should remain on the BTCA area (Fan Portal site) until the permittee demonstrates that additional contributions of suspended solids and sediment will not cause offsite impacts to receiving streams or wildlife.

The rock gabions appear to be decrepitating and less functional over time. With the establishment of vegetation on the Fan Portal area erosion should be reduced. Qualitatively, this has not been demonstrated.

Water Quality Standards and Effluent Limitations

Performance Standards outlined in R645-301-750 state that discharge from disturbed areas have to comply with all federal and State water quality standards as well as control or prevent additional suspended solids to stream flow or runoff outside the permit area, R645-301-752.220.

Sediment Control Measures

The applicant provides a sediment production evaluation of the reclaimed Fan Portal area in Appendix 7-3. The study was evaluation is dated September 28, 1994. The evaluation uses the Civil Software Design SED-CAD Program, Version 3, 1992. The SED-Cad model uses the SCS curve number method. The model incorporates vegetation and soil types and predicts the runoff volume and peak flow. Runoff hydrographs were developed for the 10 yr-24hr storm event. Based on the information presented in the model (in Appendix 7-32), the applicant contends the post mining site condition provide adequate erosion protection when compared to pre-mining conditions, and removal of the sediment control facilities within the study area should not adversely effect the hydrologic regime.

Exemptions for Siltation Structures

No other exemptions from siltation structures have been given.

Findings:

Vegetation growth has likely reduced erosion and the contribution of sediment and suspended solids, resulting in less offsite impacts. However the requirements for hydrologic performance standards require are different than those of vegetation standards.

OPERATION PLAN

The applicant has provided information to show that additional sediment than normally expected from the site has been controlled from the Fan Portal site. The applicant has conformed to the requirements of the operational performance standards outlined in R645-752.210-220 for the Reclaimed Fan Portal site.

R645-301-731 and 752.220. The applicant is required to demonstrate that no additional contributions of suspended solids is occurring in the receiving stream channel and prevent material damage outside the permit area, prior to removing the silt fence or straw bale sediment control structure applicant needs to demonstrate that Water quality and effluent limitations-discharges comply with federal and state water quality laws and regulations.

The best method to assess sediment loading from the site is to compare runoff containing sediment loads from the Fan Portal area to sediment loads to the reference area. The applicant can also use the background comparison method to check the sediment load from the Fan Portal area with the sediment load of the receiving stream. Flow must be in the stream channel. A storm greater than the 2 yr-6 hr event is required before a comparison can be made. The applicant can measure the stream above the sedimentation pond as a comparison point, since the sedimentation contains all the flow from the canyon.

RULES INDEX

30 CFR

773.17.....	6
774.13.....	6
784.14.....	6
784.16.....	6
784.29.....	6
817.41.....	6
817.42.....	6
817.43.....	6
817.45.....	6
817.49.....	6
817.56.....	6
817.57.....	6

R645-

300-140.....	6
300-141.....	6
300-142.....	6
300-143.....	6
300-144.....	6
300-145.....	6
300-146.....	6
300-147.....	6
300-148.....	6
301-330.....	5
301-331.....	5
301-332.....	5
301-512.....	6
301-514.....	6
301-521.....	6
301-531.....	6
301-532.....	6
301-533.....	6
301-536.....	6
301-542.....	6
301-720.....	6
301-731.....	6
301-732.....	6
301-733.....	6
301-742.....	6
301-743.....	6
301-750.....	6
301-761.....	6
301-764.....	6