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State of Utah  
Division of Oil, Gas and Mining  
Utah Coal Regulatory Program



Canyon Fuel Company, LLC  
ACT/007/018  
Technical Analysis for Alkali Lease  
April 16, 1997

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### INTRODUCTION

This Technical Analysis (TA) is written as part of the permit review process. It documents the Finding that the Division has made to date regarding the application for a permit and is the basis for permitting decisions with regard to the application. The TA is broken down into logical section headings which comprise the necessary components of an application. Each section is analyzed and specific findings are then provided which indicate whether or not the application is in compliance with the requirements.

It may be that not every topic or regulatory requirement is discussed in this version of the TA. Generally only those sections are analyzed that pertain to a particular permitting action. TA's may have been completed previously and the revised information has not altered the original findings. Those sections that are not discussed in this document are generally considered to be in compliance.

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### SUMMARY OF DEFICIENCIES

As determined in the findings of the Technical Analysis, approval of the plan is dependant upon resolution of the following deficiencies. Thus, the permittee must address the deficiencies as specified, and in accordance with the requirements of:

**R645-301-121.200, -722.300, -724.100** -- Well 11-2 is not shown on Exhibit 7.21-1, contrary to the statement in Table 7.24-4.

**R645-301-121.200, -722.300, -724.100** -- Location and elevation for many monitoring stations that were used to gather baseline data on water quality and quantity in preparation of the Soldier Canyon Mine permit application have been removed from Exhibit 7.21-1 and are not shown on another map in the Alkali Tract Significant Revision. Only proposed operational water monitoring stations are now mapped on Exhibit 7.21-1.

**R645-301-121.300** -- Pagination is incorrect on pages 41, 54, and 62 of Appendix 7M, which were submitted to correct deficiencies identified previously. These corrected pages cannot be inserted into the Alkali Tract Significant Revision as submitted.

**R645-301-121.200, -722.300, -731.210** -- Table 7.24-1 in the Alkali Tract Significant Revision indicates springs 3, 15, 18, and 21 are "current water monitoring sites". Their designation as "current water monitoring sites" in Table 7.24-1 of the Alkali Tract Significant Revision is confusing.

**R645-301-121.200, -722.300, -724.100, -731.210** -- There appears to be confusion as to the exact location of spring 5. Exhibit 7.21-1 shows spring 5 to be at or near the same location as spring 55 on the SUNEDCO Sage Point/Dugout Canyon Hydrology Map and it was previously indicated in Table 7.24-1 of the Soldier Canyon Mine MRP that these two sites were equivalent. The new Table 7.24-1 indicates spring 5 is equivalent to CC-55, which, according to Appendix 7N, is a pond that is located 1,500 feet downstream of the location shown on Exhibit 7.21-1 and that has been sampled as "Spring 5" in the past.

**R645-301-121.200, -724.100** -- Table 7.24-1 indicates that two seasons of baseline data for springs CC-36 and CC-40 are in Appendix 7N. Appendix 7N contains one analysis report for CC-40 dated 5/18/93, and nothing for CC-36.

**R645-301-121.200, -724.100** -- Recharge to the LOM area is twice stated to be 742 acre-feet/year on page 7-33 rather than the updated value of 758 acre-feet/year given in Table 7.24-3. Other pages should also be checked to be sure that the currently projected recharge rate is used consistently throughout the plan.

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**R645-301-121.200, -722.300, -724.100** -- Location and elevation for most monitoring stations that were used to gather baseline data on water quality and quantity in preparation of the Soldier Canyon Mine permit application have been removed from Exhibit 7.21-1 and are not shown on another map in the Alkali Tract Significant Revision. Only proposed operational water monitoring stations are now mapped on Exhibit 7.21-1.

**R645-301-121.200**, the Permittee must present the subsidence control plan in Section 5.25.10 of the amendment in a clear and concise manner. The Permittee must state how they calculated the maximum subsidence buffer zone. The maximum subsidence buffer zone on Exhibit 5.25-1 appears to be based on the projected subsidence for the areas where second mining will occur. The text suggests that they calculated the maximum subsidence buffer zone for all minable areas. The Permittee does not show those areas where the maximum subsidence buffer zone calculations are based on a 22.5° angle of draw and those based on a 35° angle of draw.

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### ADMINISTRATIVE INFORMATION

#### IDENTIFICATION OF INTERESTS

Regulatory Reference: R645-301-112

##### **Analysis:**

The applicant and operator are both Soldier Creek Coal Company. Soldier Creek Coal Company is owned by Sage Point Coal Company which is a wholly owned subsidiary of Coastal States Energy Company. The resident agent is C. T. Corporation Systems of Houston, Texas.

The application shows the officers and directors of Soldier Creek Coal Company and its parent and affiliated companies. The Division needs to check this information in the Applicator Violator System.

The application lists the names and addresses of all owners of record of surface and mineral property both within and contiguous to the proposed permit area. Land ownership is shown on maps 1.12-1 and 1.12-2.

MSHA numbers are shown in Section 1.12.7 of the application.

##### **Findings:**

Information provided in the proposal is considered adequate to meet the requirements of this section of the regulations.

### VIOLATION INFORMATION

Regulatory Reference: R645-301-113

##### **Analysis:**

The applicant submitted new violation information with this application. Neither the applicant nor any of its subsidiaries, affiliates, or persons controlled by or under common control with the applicant has had a federal or state mining permit suspended or revoked in the last five years.

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With the updated ownership and control information, the application includes bond forfeiture information about sixteen operations of Virginia Iron, Coal and Coke Company. Settlement agreements have been reached with the Virginia Division of Mined Land Reclamation for several of these operations. The Division needs to check through the Applicator Violator System to ensure the applicant is eligible to receive a permit.

### **Findings:**

Information provided in the proposal is considered adequate to meet the requirements of this section of the regulations.

## **RIGHT OF ENTRY**

Regulatory Reference: R645-301-114

The current plan shows right of entry information for the existing and the proposed permit areas.

Most of Section 32, Township 12 South, Range 12 East, is currently in the permit area, and the applicant intends to delete this section from the permit area. Coal in this area is owned by the State Institutional and Trust Lands Administration, and they have agreed in letters contained in the application to allow the applicant to relinquish the leases. Soldier Creek first-mined about 5.6 acres within this section in 1992 and 1993.

The regulations do not appear to address the issue of deleting a portion of an underground mine from a permit area; however, the applicant has fulfilled its commitments for monitoring subsidence and water in the area. The applicant will continue to monitor one spring within the leases.

### **Findings:**

Information provided in the proposal is considered adequate to meet the requirements of this section of the regulations.

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### UNSUITABILITY CLAIMS

Regulatory Reference: R645-301-115

#### **Analysis:**

The proposed expansion area is not within an area designated or under study for designation as an area unsuitable for mining. The Bureau of Land Management's environmental assessment says the unsuitability criteria for coal mining have been applied in the land use planning process and may receive further application in the process of reviewing and approving the mining plan. Granting the lease was found to be in conformance with the Price River Resource Management Framework Plan.

The permittee has permission to operate within 100 feet of the county road in the surface operations area.

The application states there are no public roads and no occupied dwellings within the area proposed to be added to the permit area in the Alkali Tract significant revision. While there is a road in the Coal Creek area, it is apparently not a public road. The applicant owns the surface of the land in the area.

#### **Findings:**

Information provided in the proposal is considered adequate to meet the requirements of this section of the regulations.

### INSURANCE AND PROOF OF PUBLICATION

Regulatory Reference: R645-301-117

#### **Analysis:**

The Division has on file a copy of a certificate of insurance for the Soldier Canyon Mine. On March 6, 1997, the Division received an affidavit of publication for advertising the Alkali Lease Tract addition.

#### **Findings:**

Information provided in the proposal is considered adequate to meet the requirements of this section of the regulations.

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# ENVIRONMENTAL RESOURCE INFORMATION

## VEGETATION INFORMATION

Regulatory Reference: R645-301-321

### Analysis:

The application is for underground mine development for which no additional vegetation information is required. The applicant has committed to take aerial photographs to monitor the effects of underground mining on vegetation. This commitment was made primarily to fulfill the requirements of a stipulation in the federal coal leases.

### Findings:

Information provided in the proposal is considered adequate to meet the requirements of this section of the regulations.

## FISH AND WILDLIFE RESOURCE INFORMATION

Regulatory Reference: R645-301-322

### Analysis:

#### Fish and Wildlife Information

The applicant submitted updated versions of three wildlife maps with the Alkali Lease Tract revision. Drawing 3.10-2 shows rapture nests, riparian zones, and spring locations in the current and proposed permit areas and in nearby areas. There are several rapture nest locations within the proposed addition to the permit area.

Drawing 3.10-3 is a game bird and lagomorph distribution map. This map shows critical habitat for sage grouse in the northern part of the current and proposed permit areas.

Big game distributions are shown on Drawing 3.10-4. Nearly all of the existing and proposed permit areas contain high priority habitat for elk or mule deer. The only critical big game habitat is in the area of the sewage lagoons and lower topsoil storage area. Wildlife Resources has confirmed that these areas are used heavily by wintering deer and that the areas are truly critical for maintenance of the local deer population.

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### **Threatened and Endangered Species**

The application includes no new threatened or endangered species information. Most of the surface of the proposed addition to the permit area is owned by Louise Iriart or Sage Point Coal Company. Small portions of the proposed permit area are managed by the Bureau of Land Management, and the Division needs to receive comments from the Fish and Wildlife Service about these areas.

The most likely threatened, endangered, proposed or candidate species to be in the proposed addition to the permit area is canyon sweetvetch. It is extremely unlikely this species would be affected by underground mining operations, but it is possible it could occur in breakouts that might be built in the future. The species has no protection on private land, but the Bureau of Land Management does give it some protection on their lands. No new information is required at this time, but some baseline information may be required when the breakouts are proposed.

Other species with some potential of being affected include bald eagles, peregrine falcons, and the threatened and endangered fish of the Colorado River. No peregrine falcons were found in the rapture survey. Bald eagles frequent the general area in the winter, but they are usually found roosting in trees at lower elevations, especially near water. No bald eagle nest sites are known to occur in the proposed addition to the permit area.

The Fish and Wildlife Service has determined that water depletions in the Upper Colorado River Basin may affect certain threatened and endangered fish of this area. For this reason, they require a mitigation fee for water use in excess of 100 acre feet per year. As documented in Figure 7.28-20 in the application, annual water usage in the mine from 1985 to 1991 averaged about 41 acre feet. This includes losses from evaporation and water added to coal. In 1996, the applicant supplied information to the Office of Surface Mining indicating the proposed lease would cause an average annual depletion of 89.5 acre feet. Since this is less than 100 acre feet, no mitigation is needed at this time. November 6, 1996, correspondence from the Fish and Wildlife Service says, however, that the Office of Surface Mining should condition their permit to retain jurisdiction in the event that the recovery program is unable to implement the recovery plan in a timely manner. In this case, it might be necessary to reinitiate Section 7 consultation.

### **Findings:**

Information provided in the proposal is considered adequate to meet the requirements of this section of the regulations.

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### HISTORIC AND ARCHAEOLOGICAL RESOURCE INFORMATION

Regulatory Reference: R645-301-412.140

#### **Analysis:**

The application includes no new historic or archaeological resource information. A cultural resource evaluation of most of the area proposed to be included in the permit area was previously included in the plan. Two isolated artifacts were discovered in the evaluation, but these were not considered significant. Based on the lack of sites and no above-ground disturbance, the Division of State History concurred with issuing the permit.

The cultural resource survey included most, but not all, of the area proposed to be added to the permit area. The west half of Section 10, Township 13 South Range 11 East, was not included in the survey. This area includes the bottom of Coal Creek Canyon and the Knight Ideal Mine which could theoretically contain cultural resource sites. However, according to Exhibit 5.21-5, the applicant plans no surface or subsurface activities in this area.

#### **Findings:**

Information provided in the proposal is considered adequate to meet the requirements of this section of the regulations. Additional cultural resource information will be required if the applicant proposes to mine in the west half of Section 10, Township 13 South Range 11 East.

### LAND USE RESOURCE INFORMATION

Regulatory Reference: R645-301-112

#### **Analysis:**

Drawing 4.11-1 shows grazing allotments, abandoned croplands, Carbon County zoning, and mine development in the area of the current and proposed permit areas. The current mining and reclamation plan contains descriptions of the current and potential uses of the land in compliance with regulatory requirements.

#### **Findings:**

Information provided in the proposal is considered adequate to meet the requirements of this section of the regulations.

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### PROTECTION OF PUBLIC PARKS AND HISTORIC PLACES

Regulatory Reference: R645-301-411.144

#### **Analysis:**

There are no public parks or known sites eligible for listing in the National Register of Historic Places within the proposed permit or adjacent areas.

#### **Findings:**

Information provided in the proposal is considered adequate to meet the requirements of this section of the regulations.

### POSTMINING LAND USE

Regulatory Reference: R645-301-413

#### **Analysis:**

No changes to the approved POSTMINING land use were included with the Alkali Tract revision. There are no owners of surface land that are not already included in the permit area. The plan contains comments about the POSTMINING land use from these entities.

#### **Findings:**

Information provided in the proposal is considered adequate to meet the requirements of this section of the regulations.

### GEOLOGIC RESOURCE INFORMATION

Regulatory Reference: 30 CFR Sec. 784.22; R645-301-623, -301-724.

#### **Analysis:**

The Alkali Tract Significant Revision contains no additional information for Chapter 6 - Geology except that maps have been expanded to include the additional area. A summary of hydrogeology is included on pages 7-94 through 7-135 in the PHC determination. Geologic information in the existing MRP is sufficient to assist in: determining the probable hydrologic

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consequences of the operation upon the quality and quantity of surface and ground water in the permit and adjacent areas, including the extent to which surface- and ground-water monitoring is necessary; determining all potentially acid- or toxic-forming strata down to and including the stratum immediately below the coal seam to be mined; determining whether reclamation can be accomplished and whether the proposed operation has been designed to prevent material damage to the hydrologic balance outside the permit area; and, preparing the subsidence control plan.

Geologic information in the Alkali Tract Significant Revision and in the currently approved MRP includes a description of the geology of the proposed permit and adjacent areas down to and including the deeper of either the stratum immediately below the lowest coal seam to be mined or any aquifer below the lowest coal seam to be mined which may be adversely impacted by mining. Geologic cross sections and maps of areal geology and coal seam thickness have been updated to include the Alkali Lease Addition. The geology map indicates strike-and-dip. It is suspected that spring 10 issues from a fracture, but alluvium obscures any surface expression of a fracture around the spring. There are apparently no mappable features of structural geology. The map showing the thickness of rock between the Rock Canyon and Gilson seams has been reduced to simply indicate where the interburden is more than or less than thirty feet; because thirty feet is a widely accepted limit for mining in overlying or underlying seams, this map is adequate for indicating areas where only one of the two seams can be mined.

In no portion of the Soldier Canyon Mine permit area, the proposed Alkali Lease Addition, and adjacent areas are the strata down to the coal seam to be mined to be removed. The strata down to the coal seam to be mined are exposed at outcrops in and adjacent to these areas. No new samples have been collected and analyzed from test borings; drill cores; or fresh, unweathered, uncontaminated samples from rock outcrops for the Alkali Tract Significant Revision to the Soldier Canyon Mine MRP.

Collection, analysis, and description of additional geologic information has been determined not to be necessary to protect the hydrologic balance, to minimize or prevent subsidence, or to meet the performance standards.

### **Findings:**

Geologic environmental resource information for the Alkali Tract Significant Revision to the Soldier Canyon Mine MRP is considered adequate to meet the requirements of this section.

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### HYDROLOGIC RESOURCE INFORMATION

Regulatory Reference: 30 CFR Sec. 701.5, 784.14; R645-100-200, -301-720.

A coal mine permit application has been submitted to the Utah Division of Oil, Gas, and Mining (DOG M) by Coastal States Energy Company for the Dugout Canyon Mine, to be located southeast of the current Soldier Creek mine permit area. The Dugout Canyon permit application includes roughly the area covered by a previous mine permit issued to Sunedco for the Sage Point/Dugout Canyon Mine. A CHIA is being prepared that will include the Soldier Canyon and Dugout Canyon Mines.

The Alkali Tract Significant Revision contains a new Chapter 7 on hydrology to replace Chapter 7 in the currently approved plan. It follows the same format as the current Chapter 7 but contains a large number of additions and revisions.

#### **Sampling and analysis**

##### **Analysis:**

Sampling and analysis is addressed on page 7-2, Section 7.23. This section states that analysis will be completed based on either "Standard Methods for the Examination of Water and Wastewater" or 40 CFR parts 136 and 434, when feasible. This statement in the Alkali Tract Significant Revision is not strictly true: except for tritium determination, methods to determine isotopic content of water are not covered by "Standard Methods for the Examination of Water and Wastewater" or the methodology in 40 CFR Parts 136 and 434. Tritium was determined at the University of Miami Tritium Laboratory using electrolytic enrichment and low level counting rather than the method in "Standard Methods for the Examination of Water and Wastewater". However, tritium data in the Alkali Tract Significant Revision are not used to determine water quality so do not fall under the requirements of R645-301-723.

Field measurements have been conducted with instruments calibrated according to manufacturers recommendations.

##### **Findings:**

The applicant has met the minimum requirements for surface-water sampling and analysis.

##### **Baseline information.**

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### Ground water information.

A description of the ground water system is found in section 7.24.1 beginning on page 7-3 of the Alkali Tract Significant Revision.

Culinary and sanitary water for the mine is hauled in by truck. Two water rights in Table 7.24-2 appear to involve past or current pumping of ground water from the subsurface. Water right 4124, located approximately one mile north of the northeast corner of the permit area in Section 28, T. 12 S., R. 12 E., was issued to Barnard Iriat for domestic, irrigation, and stockwatering use and a shallow well was installed near a cabin on the Iriat property. Water right 203, in Section 18, T 12 S., R. 12 E., was issued to California Portland Cement Company for industrial use and has been used by the Soldier Creek Mine for underground process water.

UG-1 and UG-2 were constructed for the investigation for the design of the UG ventilation shaft and have been abandoned. At least five wells have been drilled from within the Soldier Canyon Mine down to or through the Gilson seam to monitor water levels in the regional aquifer (Appendix 7-I, Soldier Canyon MRP). MW-1C, MW-1M, MW-2M, and MW-3M have been used to monitor water quality at the proposed waste rock disposal site that is no longer in the mine plan.

The current status of several wells is unclear. DM1, DM2, DM3, DM4, and 18-1 appear to be mine water discharge points rather than wells. Accessibility and functionality of most in-mine wells is not discussed .

On pages 41, 54, and 62 of Appendix 7M, reference is made to the rapid loss of production capacity in wells #1 and #3. **(Pagination is incorrect for these three pages, which were submitted to correct deficiencies identified previously.)** These are water supply wells at the Centennial Mine, located roughly six miles west of Soldier Canyon in Deadman Canyon. Location of these wells is shown on Figure 9 of Appendix 7M in the Alkali Tract Significant Revision.

The only water quality monitoring wells are the four located at the previously proposed waste rock disposal site. Locations are shown on Exhibit 7.21-1.

Exhibits 7.21-1 and 7.21-2 (p. 7-2) are referenced for information on surface and ground water occurrence and surface and ground water monitoring stations in and adjacent to the permit area.

Location and elevation for many monitoring stations used to gather baseline data on water quality and quantity used in preparation of the Soldier Canyon Mine permit application are not shown on a map. Exhibit 7.21-1 in the current MRP shows the locations of all twenty-two spring monitoring sites listed in Table 7.24-1 of the current MRP. Table 7.24-1 in the Alkali Tract Significant Revision lists locations and elevations of twenty-four springs located in the permit and

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adjacent areas, including the two new sites, 23 and 24, not identified in the current MRP. However, locations of only the six springs proposed for monitoring (4, 5, 8, 10, 23, and 24) are shown on the new Exhibit 7.21-1. Although other sites may be no longer monitored, the locations themselves are part of the baseline data and many of the sites were used for collection of baseline water quality and quantity data that was used in preparing the permit application. Of the eighteen spring monitoring sites listed in the MRP and Alkali Tract Significant Revision but not shown on Exhibit 7.21-1, approximate locations for sites 6, 15, 17, 18, 20, 21, and 22 are shown on Figure 3 of Appendix 7M, but sites 1, 2, 3, 7, 9, 11, 12, 13, 14, 16, and 19 are not shown on any map in the Alkali Tract Significant Revision.

Table 7.24-1 in the Alkali Tract Significant Revision indicates springs 3, 15, 18, and 21 are "current water monitoring sites", but their locations are not shown on Exhibit 7.21-1 because they are not to be monitored under the submitted Alkali Tract Significant Revision. Their designation as "current water monitoring sites" in Table 7.24-1 of the Alkali Tract Significant Revision is confusing.

The location for spring 5 is shown on Exhibit 7.21-1 of the Alkali Tract Significant Revision at the same location as on Exhibit 7.21-1 of the current Soldier Canyon Coal Mine MRP. Spring 5 was previously identified in Table 7.24-1 as being the same as 55 of the Sage Point/Dugout Canyon Permit Application. However, this secondary identification has been changed in Table 7.24-1 of the Alkali Tract Significant Revision to read CC-55, which is an identification used in the EIS survey (Appendix 7N and 7M-C) for a man-made pond located approximately 1,500 feet downstream from the spring. Appendix 7N identifies this pond as Soldier Canyon Mine monitoring point Spring 5. To further confuse the issue, spring 55 on the Hydrology Map of the Sage Point/Dugout Canyon spring, which corresponds with Spring 5 on Exhibit 7.21-1, is identified as CC-53 in the EIS survey. The actual location of the sample point may make a difference in measured flow because, according to Appendix 7N, the flow that is measured is seepage from the northeast stream bank, and CC-55 measures seepage from a much larger area than CC-53.

Spring 10 has been identified in different studies as issuing from the Blackhawk, North Horn, and Price River Formations (pages 7-113 and 7-114). Plate 6.22-7 identifies the site of spring 10 as in the middle of the North Horn Formation. The uncertainty of the surface geology associated with this spring is acknowledged on page 7-114. Water chemistry and isotopic data are interpreted as indicating that the water flows several hundred feet upwards from the Blackhawk Formation along a fracture and mixes with recent surface water from Soldier Creek or with recently recharged, shallow ground water. There is no fracture mapped. Also, there is no identified source for an upward gradient from the Blackhawk Formation to the surface; such flow would be in opposition to the regional gradient described elsewhere in the Alkali Tract Significant Revision (I. e., page 58 Appendix 7M).

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Baseline information on surface and ground water includes data from Sunedco's Sage Point/Dugout Canyon MRP and SCCC's Soldier Canyon MRP. Collection of water quality data in the area for purposes of coal mine permitting began in 1976. Additional data were collected by Mayo and Associates in 1995 for the Alkali Tract Significant Revision. Water quality data have been collected from streams, springs, mine sumps, in-mine discharges, and drill holes. Other sources of information on geology and hydrology of the area include USGS investigations and unpublished theses.

Appendix 7M, part of the Alkali Tract Significant Revision, is titled "Investigation of surface and ground water systems in the vicinity of the Soldier Canyon Mine, Carbon County, Utah" and was prepared by Mayo and Associates. This appendix contains a PHC determination for the Alkali and Dugout Creek Tracts and recommendations for surface and ground water monitoring. This report contains a summary of discharge, temperature, solute composition, trace metal analysis, and dissolved oxygen data from several water quality studies. TSS, TDS, specific conductance corrected to 25 degrees C, pH, and total iron are reported for many samples.

Manganese concentrations are also reported, but concentrations for total manganese, required by statute, are not given in this appendix nor elsewhere in the Alkali Tract Significant Revision or Soldier Canyon Mine MRP. The currently approved MRP does not list total manganese concentration as a parameter to be determined, so neither baseline nor operational monitoring has included it. Determination of total manganese was recommended in the Mayo and Associates report in Appendix 7M and total manganese has been added to the surface and ground water monitoring parameters listed in Tables 7.31-3 and 7.31-4 in the Alkali Tract Significant Revision.

Appendix 7M includes data from as early as 1976 for springs 4, 5, 8, 10, 14, 15, 17, 18, 19, 20, 21, and 22 and for surface water monitoring points G-1, G-2, G-3, G-4, and G-5. Data for springs 1, 2, 3, 6, 9, 11, 12, 13, and 16 consist of one sample or observation at each site during the summer of 1976. No data are included for spring 7, which has apparently never been monitored, and for springs 23 and 24 and surface water monitoring points G-6 through G-10, which are new sites being proposed in the Alkali Tract Significant Revision. All of these sites are listed in Table 7.24-1. Appendix 7M also contains: data on spring discharges that are based on an unidentified 1982 USGS study and a 1993-1994 seep and spring survey by Environmental Industrial Services (EIS); data on water discharged from the UPDES points; and data on water from in-mine discharges.

Table 7.24-2 gives permitted quantity and use for surface and ground water on which a water right has been filed.

Table 7.24-1 identifies water level monitoring wells and lists wells 5-1, 10-2, and 32-1 as currently monitored for water levels. Exhibit 7.21-1 shows locations of wells currently monitored for water level: it shows well 6-1 in addition to 5-1, 10-2, and 32-1. Well 6-1 has recently

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experienced casing failure or blockage (p. 7-30), yet is proposed as one of three wells to be monitored under the Alkali Tract Significant Revision (Table 7.31-1, p. 7-157) if the blockage can be removed or bypassed. Table 7 of Appendix 7M gives water level data for all four wells. Well 10-2 is screened in the Castlegate Sandstone, wells 6-1 and 10-2 are screened in the Blackhawk Formation, and well 5-1 is screened in the Sunnyside and Rock Canyon coal seams of the Blackhawk Formation.

Water levels in the monitoring wells have not varied seasonally. Water levels in well 5-1 declined ninety-two feet from 1987 to 1995, fifty-one feet of that decline occurring since late 1993, when the Sunnyside seam was mined in the area near the well bore. Well 10-2 declined only ten feet over the same period. There was a decline of twenty-nine feet in well 6-1 from 1990 to 1993, at which time the well was found to be blocked, probably from casing collapse. The water level in well 32-1 rose thirty-four feet from 1990 to 1995.

Water levels measured in monitoring wells in the Soldier Canyon Mine area do not show evidence of a consistent piezometric surface. However, wells in areas east of the Soldier Canyon Mine indicate a mappable piezometric surface in the Castlegate Sandstone. In the Sage Point/Dugout Canyon Mine MRP it was concluded that in the area covered by that MRP, regional ground water movement is north to northwest with a gradient estimated to be slightly less than the dip of the strata. The regional water table is above the coal seams in at least part of the area to be mined. Average linear velocity is apparently less than 10 feet/year.

Locations of previously monitored wells listed in Table 7.24-1 are not shown on Exhibit 7.21-1. Other than being listed in Table 7.24-1, there is no information on wells SC-8, SC-1, and 18-1. Well 11-2 is listed in Tables 7.24-1 and 7.24-4 and discussed briefly on page 71 in Appendix 7M as a recommended water monitoring well for the Dugout Canyon Mine, but there is no other information on well 11-2 in the Alkali Tract Significant Revision. Well 11-2 is not shown on Exhibit 7.21-1, contrary to the statement in Table 7.24-4. On Exhibit 7.21-1 of the current Soldier Canyon Mine MRP wells DM 1, 2, 3, and 4 are described as having been destroyed by ventilation shaft construction. Their destruction is not mentioned in the text, in Table 7.24-1, or on Exhibit 7.21-1 of the Alkali Tract Significant Revision.

Rocks in the permit and adjacent area are described in the Alkali Tract Significant Revision. They are dominantly sandstones, siltstones, and shales of marine and continental origin. Although all these can be water-bearing, sandstone is the principle water-bearing rock. Sandstone bodies are generally lenticular and discontinuous, separated and surrounded by low permeability shale and mudstones. Aquifers in these sandstones are poorly understood and difficult to quantify.

The volume of ground water stored within the rocks above the Gilson seam in the Soldier Canyon Mine area is estimated to be 677,000 acre-feet (p. 7-28). Discharge by springs in the Soldier Canyon Mine area (250 acre-feet/year) and underflow moving out of the Soldier Canyon

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Mine area (500 acre-feet/year) are estimated on page 7-33. Inflows of water are common at working faces within the mine. Flows, at times large flows, occur from some fractures intercepted by mining. These inflows are consistent with the characterization of the Blackhawk Formation being saturated in most areas. Inflows at mining faces generally stop flowing within a few days and flows from fractures tend to diminish substantially over time, indicating either perched conditions or low recharge rates. Consumption, evaporation, and discharge volumes for 1985 - 1991 are on page 7-153. Recharge is estimated to be 758 acre-feet per year (p. 7-64) and proposed mining activities are expected to intercept an average of 460 acre-feet of ground water per year. Ground water recharge, consumption, and storage estimates on pages 7-28, 7-33, and 7-64 and in Table 7.24-3 (page 7-19) have been updated to include the Alkali Tract Significant Revision.

Unconfined ground water occurs in alluvial deposits along canyon bottoms. These deposits are generally thin and small in areal extent. Water in alluvium will generally move towards the axis of the canyon and down gradient along the axis.

Water rights are listed in Table 7.24-2 and mapped on Map 7.21-2. Water rights information includes usage, source, and location. Seasonal use and quantity vary significantly over the year. There is little use of spring or surface flows during the winter, but stockwatering consumes considerable water during the summer. Two water rights listed in Table 7.24-2 appear to involve past or current pumping of ground water from the subsurface. Water right 4124, located approximately one mile north of the northeast corner of the permit area in Section 28, T. 12 S., R. 12 E., was issued to Barnard Iriat for domestic, irrigation, and stockwatering use and a shallow well was installed near a cabin on the Iriat property. Water right 203, in Section 18, T 12 S., R. 12 E., was issued to California Portland Cement Company for industrial use and has been used by the Soldier Creek Mine for underground process water. Possible impacts of mining on water use will probably be limited to interactions between surface water and ground water.

### Findings:

Information in the Alkali Tract Significant Revision is not considered adequate to meet the minimum requirements for baseline ground water resource information. Prior to approval, the following must be provided, in accordance with:

**R645-301-121.200, -722.300, -724.100** -- Well 11-2 is not shown on Exhibit 7.21-1, contrary to the statement in Table 7.24-4.

**R645-301-121.200, -722.300, -724.100** -- Location and elevation for many monitoring stations that were used to gather baseline data on water quality and quantity in preparation of the Soldier Canyon Mine permit application have been removed from Exhibit 7.21-1 and are not shown on another map in the Alkali Tract Significant Revision. Only proposed operational water monitoring stations are now mapped on Exhibit 7.21-1.

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**R645-301-121.300** -- Pagination is incorrect on pages 41, 54, and 62 of Appendix 7M, which were submitted to correct deficiencies identified previously. These corrected pages cannot be inserted into the Alkali Tract Significant Revision as submitted.

**R645-301-121.200, -722.300, -731.210** -- Table 7.24-1 in the Alkali Tract Significant Revision indicates springs 3, 15, 18, and 21 are "current water monitoring sites". Their designation as "current water monitoring sites" in Table 7.24-1 of the Alkali Tract Significant Revision is confusing.

**R645-301-121.200, -722.300, -724.100, -731.210** -- There appears to be confusion as to the exact location of spring 5. Exhibit 7.21-1 shows spring 5 to be at or near the same location as spring 55 on the SUNEDCO Sage Point/Dugout Canyon Hydrology Map and it was previously indicated in Table 7.24-1 of the Soldier Canyon Mine MRP that these two sites were equivalent. The new Table 7.24-1 indicates spring 5 is equivalent to CC-55, which, according to Appendix 7N, is a pond that is located 1,500 feet downstream of the location shown on Exhibit 7.21-1 and that has been sampled as "Spring 5" in the past.

**R645-301-121.200, -724.100** -- Table 7.24-1 indicates that two seasons of baseline data for springs CC-36 and CC-40 are in Appendix 7N. Appendix 7N contains one analysis report for CC-40 dated 5/18/93, and nothing for CC-36.

**R645-301-121.200, -724.100** -- Recharge to the LOM area is twice stated to be 742 acre-feet/year on page 7-33 rather than the updated value of 758 acre-feet/year given in Table 7.24-3. Other pages should also be checked to be sure that the currently projected recharge rate is used consistently throughout the plan.

### Surface-water information

#### Analysis:

Surface-water baseline information is addressed in Section 7.24.2 on pages 7-43 to 7-51. This section is predominantly information for the original permit application but has been revised as part of the Alkali Lease amendment. Additional data were collected by Mayo and Associates in 1995 for the Alkali Tract Significant Revision.

The proposed life of mine (LOM) area shown on Exhibit 7.21-1 contains 6,770 acres of the Soldier Creek watershed according to the text on page 7-46.

The regional hydrology report begins on page 7-44. In this section Soldier Canyon Coal Company discusses waters in the Book Cliffs to the Price River down to its confluence with the Green River. Much of the water data reported in this section comes from Waddell, et. al, 1981.

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Collection of water quality data in the area for purposes of coal mine permitting began in 1976. Baseline information on surface water includes data from Sunedco's Sage Point/Dugout Canyon MRP and SCCC's Soldier Canyon MRP. Location and elevation for many monitoring stations used to gather baseline data on water quality and quantity used in preparation of the Soldier Canyon Mine permit application are not shown on a map.

The head water of the Price River and Green River tend to have excellent water quality but deteriorate rapidly down stream. Geologically, shale areas contribute the greatest amount of sediment to the stream flow.

The life-of-mine (LOM) surface water hydrology is found beginning on page 7-46. Exhibit 7-46 shows the LOM area. The LOM area delineated on Exhibit 7-46 and the area of data collection by the Mayo and Associates report (Appendix 7M, Plate 1) are different. The Mayo Report does not include mining under the Coal Creek valley. This may significantly change the amount and type of data collected and the way in which collected data was analyzed.

Streams, lakes, ponds, and springs are shown on Exhibits 7.21-1 and 7.21-2. USGS topographic quadrangles show Soldier and Coal Creeks and several of their tributaries as perennial streams. Exhibits 7.21-1 and 7.21-2 make no distinction as to whether streams are perennial, intermittent or ephemeral.

Anderson Reservoir is located near the LOM area but no mining is to be done under or close to the reservoir. This is the only significant water body in the area. The average precipitation in the LOM area is 12 to 16 inches.

Soldier Creek is addressed beginning on page 7-47; and Pine Creek on page 7-48. Coal Creek is discussed in an addendum to Appendix 7M. Data for Soldier Creek comes from a U.S. Geological Survey station (09-3139.75) located just down stream from the mine's surface facilities, and from a station established by SC3 (G-1) upstream from the LOM area. The records for the USGS station found in Appendix 7-I, Table I-2. Soldier Creek between these two stations is perennial. Stations G-2 and G-3 were established by SC3 on Pine Creek to monitor water quantity and quality. The characteristic of this stream is intermittent to perennial. Data is included in Appendix 7-I, Table I-3.

Springs in the LOM area including the Alkali Tract are addressed beginning on page 7-50. A total of 24 spring have been identified within the LOM area. Locations and information about the springs can be found in Table 7.24-1. Six of the springs, shown on Exhibit 7.21-1, will be monitored. Sections 7.28 and 7.31.2 provide details about the monitoring plan.

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### **Findings:**

Information in the Alkali Tract Significant Revision is not considered adequate to meet the minimum requirements for baseline surface water resource information. Prior to approval, the following must be provided, in accordance with:

**R645-301-121.200, -722.300, -724.100** -- Location and elevation for most monitoring stations that were used to gather baseline data on water quality and quantity in preparation of the Soldier Canyon Mine permit application have been removed from Exhibit 7.21-1 and are not shown on another map in the Alkali Tract Significant Revision. Only proposed operational water monitoring stations are now mapped on Exhibit 7.21-1.

### **Climatological information**

#### **Analysis:**

According to Section 7.24.4 climatological data are summarized on page 7-64.

#### **Findings:**

The climatological information is complete and accurate.

### **Baseline cumulative impact area information**

#### **Analysis:**

Section 7.25, page 7-74 provides information about the baseline cumulative impact area. The Division write and update the cumulative hydrologic impact assessment for the area.

#### **Findings:**

The baseline cumulative impact area information is complete and accurate.

### **Modeling**

#### **Analysis:**

Modeling discussion is presented in Section 7.24.1. A numeric simulation model, GWSIM-II was used to model groundwater movement.

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### **Findings:**

The applicant has met the minimum requirements for surface-water modeling.

### **Alternative water source information**

### **Analysis:**

Alternative water source information is found in Section 7.27 on pages 7-74 and 7-75. This section states that there is little potential for harm to other water users. Most water users in the area are supplying stock water with the exception of an irrigation diversion on Soldier Creek downstream from the mine. No surface coal mining has occurred or is proposed as part of the Soldier Canyon Mine therefore the alternative water source regulation does not directly apply to this mine.

### **Findings:**

The applicant has met the minimum requirements for alternative water source information.

### **Probable hydrologic consequences determination**

### **Analysis:**

The PHC determination is found in section 7.28 beginning on page 7-75. A report by Mayo and Associates, including a partial PHC determination, can be found in Appendix 7M. Pages 7-84 to 7-142 are dedicated to groundwater systems while pages 7-143 and 7-144 cover stream flows. Acid and toxic forming materials are discussed in Section 7.28.32 on page 7-145. A discussion of impacts of mining and reclamation operations begin on page 7-145, Section 7.28.33. Conclusions are drawn on page 7-152, Section 7.28.34.

Previous assessments of probable hydrologic consequences to the quantity and quality of ground water were based on 1) determining likely directions of ground water flow; 2) identifying locations of potential contaminant sources; and, 3) examining likely responses of the ground water systems to contamination. The Alkali Tract Significant Revision has added analyses of 4) solute and isotopic composition of surface and ground water data; 5) surface and ground water discharge data; and, 6) a re-evaluation of geologic data to determine surface and ground water interactions.

The PHC determination is based on baseline hydrologic, geologic, and other information collected for the Soldier Canyon Mine and the Alkali Tract Significant Revision. The area of investigation for the PHC determination extends from the uppermost pediment areas of the Mancos Shale on the south (base of the Book Cliffs) to the headwaters of the principal drainages on the

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north (base of the Roan Cliffs), and extends from the Coal Creek drainage on the west to the Pace Canyon drainage on the east. These features are shown on Figures 7.28-1 and 7.28-3.

The PHC contains determinations that adverse impacts to the hydrologic balance will not occur and mining will not affect ground water discharge or solute composition of any spring. Toxic-forming materials that are present in mine discharge water have remained within discharge limits. Discharge waters have historically been alkaline and there are adequate carbonate minerals to neutralize potentially available acid. Monitoring of discharges from the mine indicate that sediment control measures are effective in controlling sediment yield from currently disturbed areas, and there will be no additional disturbed areas associated with the Alkali Tract.

The PHC thoroughly addresses the groundwater resources and systems; however, the surface-water resources are skimmed over without much analysis as to the existing resources or the effects that mining in the Soldier Canyon Mine, including the Alkali Tract, will have on those resources. The PHC does address springs and seeps as part of the groundwater systems but streamflow in Soldier Creek and Coal Creek and their tributaries is minimalized in the discussion except for a statement that much of the summer flow in Soldier Creek is due to mine effluent. The potential negative effect from this increased stream flow is passed over without analysis.

### Findings:

Information in the Alkali Tract Significant Revision is considered adequate to meet the minimum requirements for probable hydrologic consequences information.

### Ground water monitoring plan

The ground water monitoring plan is based upon the PHC determination and the analysis of all baseline hydrologic, geologic, and other information in the Alkali Tract Significant Revision and current Soldier Canyon Mine MRP. Soldier Creek Coal Company interprets this information (page Appendix 7M-70) as indicating that:

- 1) Ground water systems in the Flagstaff and North Horn Formations operate independently of the ground water system in the Blackhawk Formation;
- 2) Temporal variability of flow in springs issuing from the Flagstaff and North Horn Formations is due to annual variations in precipitation; and,
- 3) Mining will not affect ground water systems in the Flagstaff and North Horn Formations.

Table 7.24-1 lists twenty-four spring monitoring sites, including two new ones, and data from most of these sites are in the appendices. Only six spring monitoring sites are shown on Exhibit 7.21-1.

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Recommended monitoring locations are listed in Table 7.31-1 (page 7-157) and shown on Exhibit 7.21-1. Table 7.31-2 outlines the recommended protocol for field and laboratory measurements, and Table 7.31-3 lists the recommended parameters for ground water quality monitoring. Purpose of the water quality monitoring program is to verify the three assumptions given above, to identify potential impacts of coal mining operations on the hydrologic balance, and to provide information to the Utah Division of Water Quality if impacts to water sources occur (pages 7-155 and Appendix 7M-70).

Wells 10-2 and 32-1 are recommended to be maintained as monitoring wells. Well 6-1 is recommended to be maintained as a monitoring wells if the blockage in the casing can be removed or opened. These wells will be monitored for water levels only.

Soldier Creek Coal Company recommends that Well 5-1 no longer be monitored routinely because this well appears to be simply monitoring the slow infiltration of drilling fluid and slug-test water into the coal seam. Recent, more rapid declines of the water level in 5-1 correlate with mining of the Sunnyside seam in the area near the well bore. The four wells at the former waste rock disposal site are no longer to be monitored.

Springs 4, 5, 8, 10, 23 (CC-36), and 24 (CC-40) will be monitored quarterly for flow and field parameters. The water quality sampling schedule is presented in Tables 7.31-1 and 7.31-2. Semi-annual operational laboratory measurements of spring water quality are to be done once during a wetter-than-normal year and once during a drier-than-normal year. Routine operational water-quality will be determined quarterly using field measurements only.

The proposed monitoring plan eliminates four springs issuing from the Flagstaff Formation (3, 15, 18, and 21) from the current monitoring plan but adds 23 (CC-36), and 24 (CC-40), which issue from the Flagstaff Formation in or adjacent to the Alkali Tract. A footnote on Table 7.21-1 indicates two seasons of baseline data for springs 23 (CC-36) and 24 (CC-40) are in Appendix 7N, but there is only one analysis for 24 (CC-40), from May 1993, and none for 23 (CC-36).

Monitoring of springs 3, 15, 18, and 21, which issue from the Flagstaff Limestone, is to be discontinued. According to Table 7.31-1, monitoring of springs 4 and 8, which also issue from the Flagstaff Limestone, will be discontinued one year following the end of mining in the vicinity of the spring in the same area. Justifications for discontinuing monitoring at these sites are discussed on page 7-165: chemical characteristics are well established; baseline and operational data strongly suggest that mining does not affect water quality in the Flagstaff and North Horn; and ground water systems in the Flagstaff and North Horn are not connected with the systems in the Blackhawk.

Total iron, dissolved iron, total manganese, and dissolved manganese will be determined for ground water samples from springs during the third quarter only, supposedly because spring flow during that quarter is the least effected by precipitation and runoff and therefore is most

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representative of actual ground water conditions. Water quality parameters in Table 7.31-3 match those in the May 23, 1995, DOGM directive except for total alkalinity and total hardness: pH's are high and dissolved metals low in the vicinity of the Soldier Canyon Mine so total hardness and alkalinity are not critical water quality parameters.

### **Findings:**

Information in the Alkali Tract Significant Revision is considered adequate to meet the minimum requirements for the baseline ground water monitoring plan.

### **Surface water monitoring plan**

The surface water monitoring plan is based upon the PHC determination and the analysis of all baseline hydrologic, geologic, and other information in the Alkali Tract Significant Revision and current Soldier Canyon Mine MRP.

Monitoring locations proposed by the Alkali Tract Significant Revision are listed in Table 7.24-1 and shown on Exhibit 7.21-1. Sites G-1, G-2, and G-5 are currently monitored and G-6, G-7, G-8, and G-9 are new sites. Site G-1 is not shown on the new Exhibit 7.21-1 in the Alkali Tract Significant Revision because it will not be monitored under the Alkali Tract Significant Revision. This site is too far upstream of the mine to provide a good a comparison in evaluating effects of mine water discharges into Soldier Creek. Information from site G-6, which is situated closer to the disturbed area than G-1, should more accurately indicate the condition of surface water entering the disturbed area.

Sites G-3 and G-4 were monitored up to 1986 and 1985 respectively. G-3 and G-4 are not to be monitored under the Alkali Tract Significant Revision so are not shown on Exhibit 7.21-1 of the Alkali Tract Significant Revision. However, comparing Exhibit 7.21-1 from the Alkali Tract Significant Revision with that from the current Soldier Creek Mine MRP it appears that the new site G-7 is at approximately the same location on Soldier Creek as G-4, and Table 7.24-1 of the Alkali Tract Significant Revision gives the same elevation and approximate location for these two sites. Comparison of the current and new versions of Exhibit 7.21-1 also indicates that the old site G-3 and the new site G-9 are also at approximately the same location on Pine Creek, but the location descriptions and elevations for G-3 and G-9 in Table 7.24-1 of the Alkali Tract Significant Revision indicate G-3 probably was closer to the confluence with Soldier Creek than G-9. Along with G-7 and G-9, site G-8 is intended to permit evaluation of impacts from coal mining on Pine Creek and the relationship between the Blackhawk Formation and creek flow. G-7, G-8, and G-9 are intended to be temporary.

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Monitoring of G-2 will cease one year following the end of active mining in the vicinity of this site. Monitoring of Soldier Creek at G-5, just downstream of the permit boundary, will continue. Site G-10 has been added to monitor surface flow from the Alkali Tract.

### **Findings:**

Information in the Alkali Tract Significant Revision is considered adequate to meet the minimum requirements for the baseline surface water monitoring plan.

## **MAPS, PLANS, AND CROSS SECTIONS OF RESOURCE INFORMATION**

Regulatory Reference: 30 CFR Sec. 783.24, 783.25; R645-301-323, -301-411, -301-521, -301-622, -301-722, -301-731.

Cross sections, maps, and plans included in the Alkali Tract Significant Revision as required by this section have been prepared by, or under the direction of, and certified by a qualified, registered, professional engineer.

### **Coal Resource and Geologic Information Maps**

#### **Analysis:**

Geologic information in the Alkali Tract Significant Revision and in the currently approved MRP includes geologic cross sections and maps of areal geology and coal seam thickness that have been updated to include the Alkali Lease Addition. The geology map indicates strike-and-dip. It is suspected that spring 10 issues from a fracture, but alluvium obscures any surface expression of a fracture around the spring. There are apparently no mappable features of structural geology. The map showing the thickness of rock between the Rock Canyon and Gilson seams has been reduced to simply indicate where the interburden is more than or less than thirty feet; because thirty feet is a widely accepted limit for mining in overlying or underlying seams, this map is adequate for indicating areas where only one of the two seams can be mined.

#### **Findings:**

The Alkali Tract Significant Revision meets the minimum requirements for coal resource and geologic information maps.

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### Monitoring Sampling Location Maps

#### Analysis:

It appears that no new test borings or core samplings have been done for the Alkali Tract Significant Revision. Information on elevation and locations of test borings and core samplings is not included in the Alkali Tract Significant Revision. This information should be in the current Soldier Canyon Mine MRP. Operational water monitoring and sampling location are shown on Exhibit 7.21-1 but locations of baseline monitoring sites have been removed from that map and are not shown on maps in the Alkali Tract Significant Revision. Deficiencies are discussed under "Hydrologic Resource Information - Baseline Information".

#### Findings:

The Alkali Tract Significant Revision meets the minimum requirements for subsurface water resource sampling location maps except for the related deficiencies discussed under "Hydrologic Resource Information - Baseline Information".

### Subsurface Water Resource Maps

#### Analysis:

No new maps of subsurface water resources are included in the Alkali Tract Significant Revision.

#### Findings:

Subsurface water resource maps are complete and accurate except for the related deficiencies discussed under "Hydrologic Resource Information - Baseline Information".

### Well Maps

#### Analysis:

There are no gas and oil wells within the proposed permit area. There are three natural gas exploration wells approximately one-half to one mile north of the Soldier Canyon Mine permit area that are not shown on maps in the Alkali Tract Significant Revision. On pages 54 and 62 of Appendix 7M, reference is made to the rapid loss of production capacity in water production wells #1 and #2. There is no further information on these two wells in the Alkali Tract Significant Revision. Two water rights in Table 7.24-2 appear to involve past or current pumping of ground water from the subsurface. Water right 4124, located approximately one mile north of the northeast corner of the permit area in Section 28, T. 12 S., R. 12 E., was issued to Barnard Iriat for

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domestic, irrigation, and stockwatering use and a shallow well was installed near a cabin on the Iriat property. Water right 203, in Section 18, T 12 S., R. 12 E., was issued to California Portland Cement Company for industrial use and has been used by the Soldier Creek Mine for underground process water.

### **Findings:**

The Alkali Tract Significant Revision meets the minimum requirements for well maps except for the related deficiencies discussed under "Hydrologic Resource Information - Baseline Information".

## **OPERATION PLAN**

### **FISH AND WILDLIFE PROTECTION PLAN**

Regulatory Reference: R645-301-333

### **Analysis:**

No changes to the fish and wildlife protection plan were included with the Alkali Tract permit revision. The following provisions are included in the current mining and reclamation plan.

If significant subsidence occurs or is about to occur during the April to July period of any year, a nesting survey will be completed to determine if any nesting raptors are in the potential area of impact. Major earthwork and blasting will be avoided during certain hours in May and June. Any subsidence cracks which could cause injury or death to livestock or wildlife will be repaired.

It is very unlikely any critical big game or sage grouse range would be adversely affected by the proposed expansion to the mining operations. There are a few areas of critical sage grouse range that overlap the subsidence buffer zone in Sections 1 and 2 of Township 13 South, Range 11 East. However, even if subsidence does occur in these areas, there is little chance of it damaging a grouse nest.

In the southwest quarter of Section 12 and the southeast quarter of Section 11, Township 13 South, Range 11 East, there are four golden eagle nests identified on Drawing 3.10-2. These nests are all in areas where second mining is planned as shown on Exhibit 5.25-1. Although it is unlikely, these nests could potentially be damaged or destroyed if subsidence occurred. The applicant will need to follow through with its commitments to monitor nests during periods when subsidence could occur.

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### Findings:

Information provided in the proposal is considered adequate to meet the requirements of this section of the regulations.

### SUBSIDENCE CONTROL PLAN

Regulatory Reference: 30 CFR Sec. 784.20, 817.121, 817.122; R645-301-521, -301-525, -301-724.

### Analysis:

In Section 5.25.10, Subsidence Control Plan, the Permittee states that the maximum potential subsidence boundary on Figure (Exhibit) 5.25-1 was calculated by projecting the a 22.5° angle of draw for all coal minable coal in the lease area. The maximum subsidence boundary is based on subsidence that will occur in areas where second mining will occur. The Permittee must change the text in Section 5.25.10 so that it is consistent with the information shown on Exhibit 5.25.1. The Permittee also states:

“Since the approved mine plan does not propose full extraction mining up to the coal lease boundaries, a further evaluation at a 35° angle of draw from the proposed full extraction areas will not extend beyond the subsidence buffer zone as detailed. Any future mine plan modification shall maintain a 35° angle of draw projection within the subsidence suffer zone unless on of the following conditions is satisfied. The Applicant shall demonstrate to the Division’s satisfaction that there is no potential for material damage, environmental harm of damage to human health in the subsidence areas. The Division shall accept a lesser degree angle of draw, based on the detailed analysis and engineering evidence submitted by the Applicant.”

When the Maximum Subsidence Map, Exhibit 5.25-1 is overlay on the Exhibit 5.21-5, Rock Canyon Seam Mine Plan and Exhibit 5.21-6, Gilson Seam Mine Plan, mining will obviously occur outside of the maximum subsidence area. The Permittee must clarify the text so that a reader will know that the maximum subsidence buffer zone is based on only those areas where secondary mining will occur.

The Permittee does not show on Exhibit 5.21-5 what parts of the maximum subsidence area are based on a 22.5° angle of draw and those covered by the 35°.

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### Findings:

Information provided in the proposed amendment is not considered adequate to meet the requirement of this section. Prior to approval, the Permittee must provide the following in accordance with:

**R645-301-121.200**, the Permittee must present the subsidence control plan in Section 5.25.10 of the amendment in a clear and concise manner. The Permittee must state how they calculated the maximum subsidence buffer zone. The maximum subsidence buffer zone on Exhibit 5.25-1 appears to be based on the projected subsidence for the areas where second mining will occur. The text suggests that they calculated the maximum subsidence buffer zone for all minable areas. The Permittee does not show those areas where the maximum subsidence buffer zone calculations are based on a 22.5° angle of draw and those based on a 35° angle of draw.

## OPERATIONAL HYDROLOGIC INFORMATION

Regulatory Reference: 30 CFR Sec. 773.17, 774.13, 784.14, 784.16, 784.29, 817.41, 817.42, 817.43, 817.45, 817.49, 817.56, 817.57; R645-300-140, -300-141, -300-142, -300-143, -300-144, -300-145, -300-146, -300-147, -300-147, -300-148, -301-512, -301-514, -301-521, -301-531, -301-532, -301-533, -301-536, -301-542, -301-720, -301-731, -301-732, -301-733, -301-742, -301-743, -301-750, -301-761, -301-764.

### Surface-water monitoring

#### Analysis:

Table 7.31-2 outlines the recommended protocol for field and laboratory measurements, and Table 7.31-4 lists the recommended parameters for surface water quality monitoring. The purpose for the surface water quality monitoring program is 1) to further evaluate the potential for hydrologic connection between the Blackhawk Formation and streams; and 2) to continue monitoring the effects of coal mine discharge waters on Soldier Creek (page Appendix 7M-69).

The surface-water monitoring plan begins on page 7-165 of the application. Stream monitoring locations are found on Drawing 7.21-1. Three stations are monitored on Soldier Creek, but SC3 proposes to drop monitoring at station G-1, north of the permit area, because it is located too far upstream to allow evaluations of the mine water discharge. They will also request removal of G-2, to the East, at a later time. This would leave G-5 as the only surface water monitoring site on Soldier Creek according to the text on page 7-166 of the mine MRP. This site is located down stream from the mine and would not have any reference to upstream water.

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Site G-10 has been added to monitor surface flow from the Alkali Tract. Sites G-3 and G-4 were monitored up to 1986 and 1985 respectively. G-3 and G-4 are not to be monitored under the Alkali Tract Significant Revision so are not shown on Exhibit 7.21-1 of the Alkali Tract Significant Revision. However, comparing Exhibit 7.21-1 from the Alkali Tract Significant Revision with that from the current Soldier Creek Mine MRP it appears that the new site G-7 is at approximately the same location on Soldier Creek as G-4, and Table 7.24-1 of the Alkali Tract Significant Revision gives the same elevation and approximate location for these two sites. Comparison of the current and new versions of Exhibit 7.21-1 also indicates that the old G-3 and the new G-9 are also at approximately the same location on Pine Creek, but the location descriptions and elevations for G-3 and G-9 in Table 7.24-1 of the Alkali Tract Significant Revision indicate G-3 probably was closer to the confluence with Soldier Creek than G-9. Along with G-7 and G-9, site G-8 is intended to permit evaluation of impacts from coal mining on Pine Creek and the relationship between the Blackhawk Formation and creek flow. G-7, G-8, and G-9 are intended to be temporary.

Soldier Canyon Coal Company has not conducted any monitoring of Coal Creek. According to some maps, this creek flows through the proposed permit area. Though there are no surface facilities proposed in that area, underground mining could effect the water quantity and quality of this stream.

### **Findings:**

Information in the Alkali Tract Significant Revision is considered adequate to meet the minimum requirements for surface-water monitoring during mine operations.

### **Ground-water monitoring.**

Ground-water monitoring data will be submitted quarterly to DOGM, within ninety days of the end of the quarter. When the analysis of any water sample indicates noncompliance with the permit conditions, the operator will notify DOGM within five days.

Equipment, structures, and other devices used in conjunction with monitoring the quality and quantity of ground water onsite and offsite will be properly installed, maintained, and operated and shall be removed by the operator when no longer needed.

The ground water monitoring plan is based upon the PHC determination and the analysis of all baseline hydrologic, geologic, and other information in the Alkali Tract Significant Revision and current Soldier Canyon Mine MRP. Soldier Creek Coal Company interprets this information (page Appendix 7M-70) as indicating that:

- 1) Ground water systems in the Flagstaff and North Horn Formations operate independently of the ground water system in the Blackhawk Formation;

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- 2) Temporal variability of flow in springs issuing from the Flagstaff and North Horn Formations is due to annual variations in precipitation; and,
- 3) Mining will not affect ground water systems in the Flagstaff and North Horn Formations.

Table 7.24-1 lists twenty-four spring monitoring sites, including two new ones, and data from most of these sites are in the appendices. Only six spring monitoring sites are shown on Exhibit 7.21-1.

Recommended operational monitoring locations are listed in Table 7.31-1 (page 7-157) and shown on Exhibit 7.21-1. Table 7.31-2 outlines the recommended protocol for field and laboratory measurements, and Table 7.31-3 lists the recommended parameters for ground water quality monitoring. Purpose of the water quality monitoring program is to verify the three assumptions given above, to identify potential impacts of coal mining operations on the hydrologic balance, and to provide information to the Utah Division of Water Quality if impacts to water sources occur (pages 7-155 and Appendix 7M-70).

Wells 10-2 and 32-1 are recommended to be maintained as monitoring wells. Well 6-1 is recommended to be maintained as a monitoring wells if the blockage in the casing can be removed or opened. These wells will be monitored for water levels only. Soldier Creek Coal Company recommends that Well 5-1 no longer be monitored routinely because this well appears to be simply monitoring the slow infiltration of drilling fluid and slug-test water into the coal seam; however, recent, more rapid declines of the water level correlate with mining activities nearby. The four wells at the former waste rock disposal site are no longer to be monitored.

Springs 4, 5, 8, 10, 23 (CC-36), and 24 (CC-40) will be monitored quarterly for flow and field parameters, but monitoring of springs 4 and 8 will be discontinued one year following the end of mining in the vicinity of the spring. Monitoring of springs 3, 15, 18, and 21, which are monitored under the current ground water monitoring plan and which issue from the Flagstaff Limestone, is to be discontinued. Monitoring of springs 23 (CC-36), and 24 (CC-40), which issue from the Flagstaff Formation in or adjacent to the Alkali Tract, is to be added. Springs 23 and 24 are not monitored under the current MRP. A footnote on Table 7.21-1 indicates two seasons of baseline data for springs 23 and 24 are in Appendix 7N, but only one analysis for spring 24 (CC-40), dated May 1993, could be found there, and no analyses for 23.

The water quality sampling schedule is presented in Tables 7.31-1 and 7.31-2. Semi-annual operational laboratory measurements of spring water quality are to be done once during a wetter-than-normal year and once during a drier-than-normal year at springs 5, 10, 23, and 24. Routine operational water-quality will be determined quarterly using field measurements only.

Total iron, dissolved iron, total manganese, and dissolved manganese will be determined for ground water samples from springs during the third quarter only, supposedly because spring flow

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during that quarter is the least effected by precipitation and runoff and therefore is most representative of actual ground water conditions. Water quality parameters in Table 7.31-3 match those in the May 23, 1995 DOGM directive except for total alkalinity and total hardness: pH's are high and dissolved metals low in the vicinity of the Soldier Canyon Mine so total hardness and alkalinity are not a critical water quality parameters.

One of the stated purposes of the ground water monitoring program is to verify that mining will not affect ground water systems in the Flagstaff and North Horn Formations. Justifications for discontinuing monitoring at these six sites are discussed on page 7-165: chemical characteristics are well established; baseline and operational data strongly suggest that mining does not affect water quality in the Flagstaff and North Horn; and ground water systems in the Flagstaff and North Horn are not connected with the systems in the Blackhawk.

### **Findings:**

Information in the Alkali Tract Significant Revision is considered adequate to meet the minimum requirements on operational ground water monitoring.

### **Gravity discharges**

#### **Analysis:**

Pages 7-167 and 168 state that there will not be any discharges into the mine unless approved by the Division.

#### **Findings:**

The applicant has met the minimum requirements for gravity discharges.

### **Water-quality standards and effluent limitations**

#### **Analysis:**

Water Quality standards and effluent limits are addressed in Section 7.52, page 7-206. The permittee states that effluent limits are established by the NPDES permit.

#### **Findings:**

The applicant has met the minimum requirements for water-quality standards and effluent limitations.

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### **Stream buffer zones**

#### **Analysis:**

Stream buffer zones are addressed in the application on page 7-168 and shown on Exhibit 5.21-1. The stream buffer zones are designated with signs. Much of the stream buffer zone lies in the area of a stream alteration for which the permit can be found in Appendix 10.

#### **Findings:**

The applicant has met the minimum requirements for stream buffer zones.

## **MAPS, PLANS, AND CROSS SECTIONS OF MINING OPERATIONS**

Regulatory Reference: 30 CFR Sec. 784.23; R645-301-512, -301-521, -301-542, -301-632, -301-731, -302-323.

### **Monitoring and Sampling Location Maps**

#### **Analysis:**

Exhibit 7.21-1 shows locations of operational surface and ground water monitoring sites.

#### **Findings:**

The Alkali Tract Significant Revision meets the minimum requirements for information on operational monitoring and sampling location maps and plans.

## **RECLAMATION PLAN**

### **REVEGETATION**

Regulatory Reference: R645-301-340

#### **Analysis:**

The current mining and reclamation plan contains final revegetation plans for the mine facilities area, and no further surface disturbance is currently proposed.

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### **Findings:**

Information provided in the proposal is considered adequate to meet the requirements of this section of the regulations.

## **RECLAMATION HYDROLOGIC INFORMATION**

Regulatory Reference: R645-301-512, -301-513, -301-514, -301-515, -301-532, -301-533, -301-542, -301-723, -301-724, -301-725, -301-726, -301-728, -301-729, -301-731, -301-733, -301-742, -301-743, -301-750, -301-751, -301-760, -301-761.

### **Surface-water monitoring**

#### **Analysis:**

The surface-water monitoring plan begins on 7-165 of the application. The reclamation monitoring plan is an extension of the operational monitoring plan.

#### **Findings:**

The applicant has met the minimum requirements for surface-water monitoring during mine reclamation.

### **Discharges into an underground mine**

#### **Analysis:**

Pages 7-167 and 168 state that there will not be any discharges into the mine unless approved by the Division.

#### **Findings:**

The applicant has met the minimum requirements for discharges into an underground mine.

### **Gravity discharges**

#### **Analysis:**

Pages 7-167 and 168 state that there will not be any discharges into the mine unless approved by the Division.

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### **Findings:**

The applicant has met the minimum requirements for gravity discharges.

### **Water quality standards and effluent limitations**

### **Analysis:**

Water Quality standards and effluent limits are addressed in Section 7.52, page 7-206. The permittee states that effluent limits are established by the NPDES permit.

### **Findings:**

The applicant has met the minimum requirements for water-quality standards and effluent limitations.

### **Stream buffer zones**

### **Analysis:**

Stream buffer zones are addressed in the application on page 7-168 and shown on Exhibit 5.21-1. The stream buffer zones are designated with signs. Much of the stream buffer zone lies is the area of a stream alteration for which the permit can be found in Appendix 10.

### **Findings:**

The applicant has met the minimum requirements for stream buffer zones.