



# United States Department of the Interior

U-0126947

## GEOLOGICAL SURVEY

Office of the District Mining Supervisor  
Conservation Division  
2040 Administration Building  
1745 West 1700 South  
Salt Lake City, Utah 84104

To Tom T.  
Simon

June 9, 1981

Mr. Cleon Feight, Director  
Utah Division of Oil, Gas, and Mining  
1588 West North Temple  
Salt Lake City, Utah 84116

Dear Mr. Feight:

Enclosed you will find a copy of Kaiser Steel Corporation's Proposed Sunnyside South Lease 1981 Exploration Plan.

If you have any questions or comments, please contact Gerry Lebing or me.

Sincerely yours,

*Jackson W. Moffitt*

Jackson W. Moffitt  
District Mining Supervisor

Enclosure

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JUN 10 1981

DIVISION OF  
OIL, GAS & MINING

PROPOSED SUNNYSIDE SOUTH LEASE

1981 EXPLORATION PLAN

EMERY COUNTY, UTAH

PREPARED BY:

KAISER STEEL CORPORATION

May 1, 1981

RECEIVED

JUN 10 1981

DIVISION OF  
OIL, GAS & MINING



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Proposed Exploration Plan - 1981	In Pocket
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PROPOSED SUNNYSIDE SOUTH LEASE  
1981 EXPLORATION PLAN - EMERY COUNTY, UTAH

INTRODUCTION

Kaiser Steel Corporation (KSC) proposes to drill one coal core hole and two water monitoring wells and to construct short support roads on our "Sunnyside South Lease" property in Emery County, Utah. Additionally, three stream profiles requiring approximately nine shallow holes are proposed. A mining permit application for development of an underground coal mine is being prepared by KSC.

The purpose of the drilling is fourfold:

1. Establish water monitoring wells in the Little Park Wash area above and below the proposed facilities of the initial mine plan area.
2. Collect hydrologic baseline data for DOGM permitting application.
3. Determine stream profiles for hydrologic and mine planning.
4. Obtain raw coal samples for further analysis.

Location of the Exploration Area - The Sunnyside South Lease coal property, near the coal mining town of Sunnyside, Utah, is located 125 miles southeast of Salt Lake City, 25 miles east of Price, and adjacent to the U. S. Steel Corporation's Geneva Mine (Figure 1). The South Lease is an 8,931-acre contiguous block of Federal and State coal rights. Access to the area is provided by U. S. High-

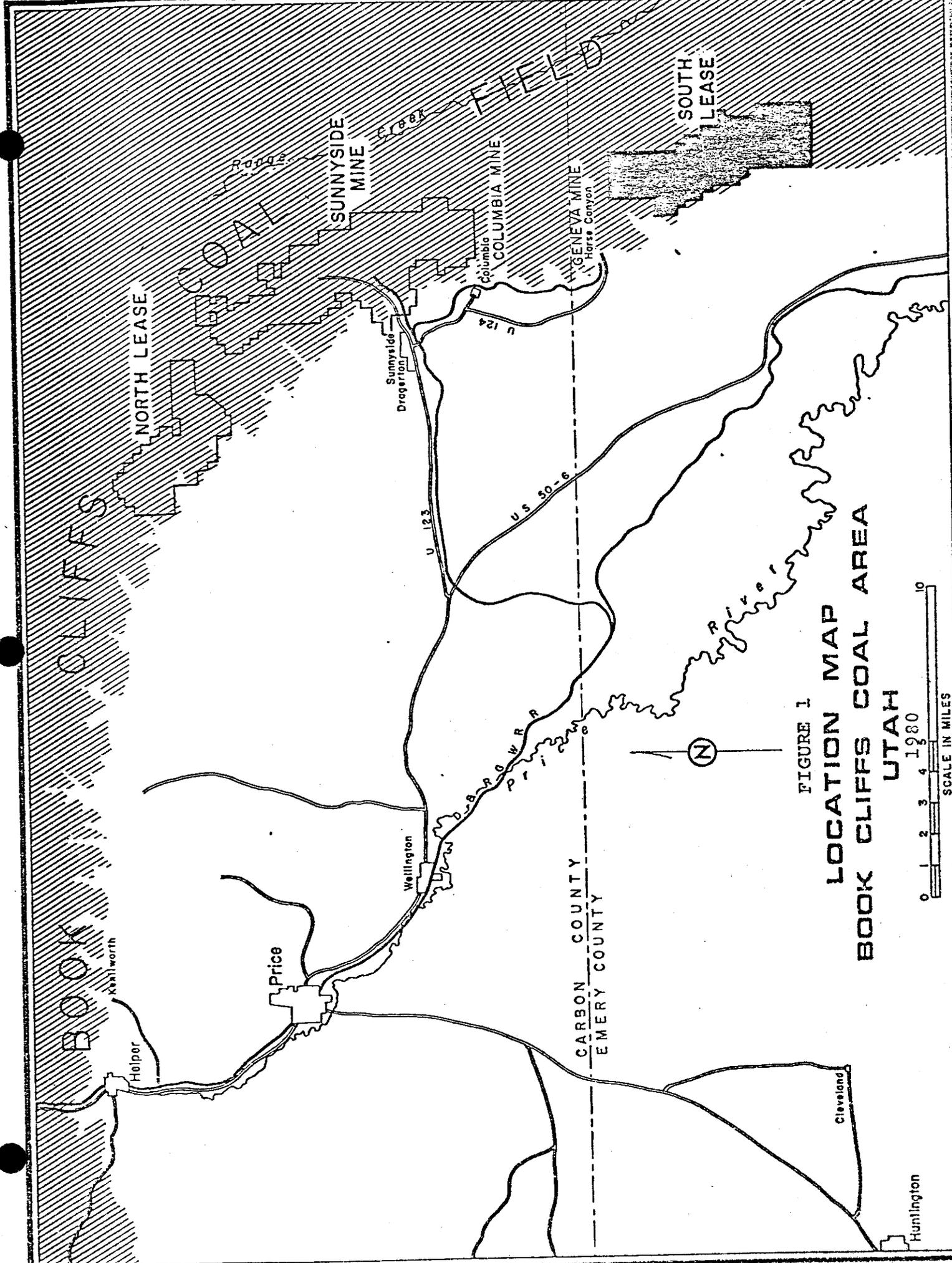
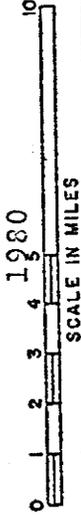


FIGURE 1  
 LOCATION MAP  
 BOOK CLIFFS COAL AREA  
 UTAH



way 50-6, Utah Highways 123 and 124, Horse Canyon Road and by the Denver Rio Grande Western Railroad.

The Sunnyside South Lease is located within the Sunnyside coal mining district of Utah. Coal mining in the district began in 1898 when prospectors found the coal made good coke. At first the coal was hauled to Castlegate, located 35 miles west of Sunnyside, but by 1903 coal was being coked at the mines.

Over the years, more than 800 beehive coking ovens have been constructed at the town of Sunnyside. Many of these were still in use on an emergency basis during World War II. Today the coal is being processed in modern by-product coke plants, although no longer in the Sunnyside district.

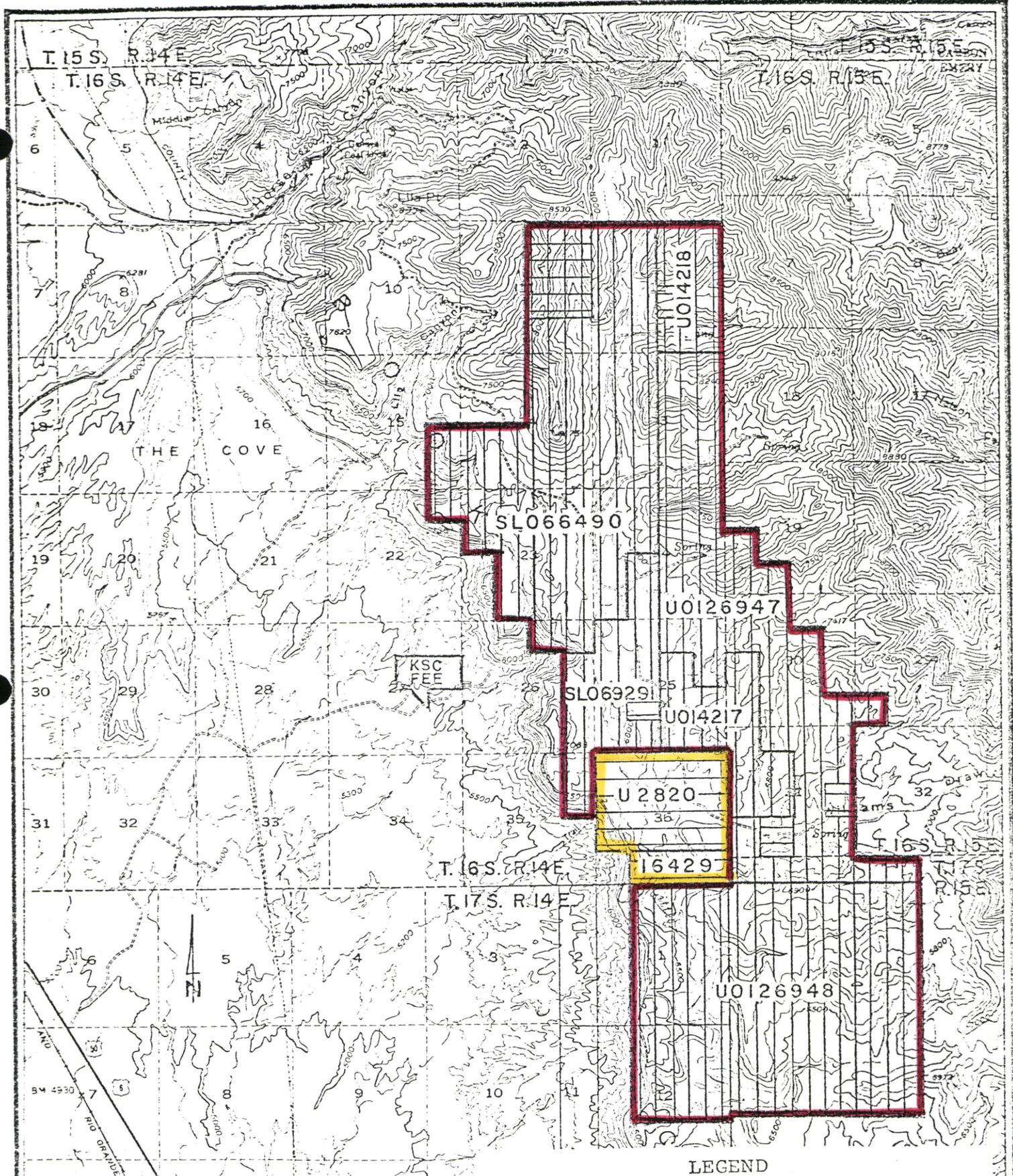
Within the Sunnyside district, two of the largest coal mines in the State of Utah are currently operating. They are the Kaiser Steel Sunnyside Mine and the U. S. Steel Geneva Mine. The Sunnyside and Geneva mines respectively produced 500,000 and 300,000 tons of coal in 1978. To date, total coal production out of the Sunnyside district is in excess of 50,000,000 tons.

To date, there have been no coal mines on the South Lease property. However, an exploration test entry was driven 6,080 feet into the lease from the Geneva Mine during the period of 1957 to 1962. Some 120,000 tons of coal were extracted from the workings and used for steelmaking purposes. Other investigations of the

lease during the period 1946 to 1980 include surface and geologic mapping, core drilling of 31 holes and coal quality testing of the cores for metallurgical coke making and thermal products. However, the information acquired thus far does not furnish sufficient information for mine permitting.

Coal Ownership - The coal in the South Lease area is owned by the Federal government except for Section 36, Township 16 South, Range 14 East, which is owned by the State of Utah. Figure 2 illustrates the coal ownership in the South Lease. Of the two water monitoring holes to be drilled during the proposed exploration program, one will be located in Federal Lease U-0126947 and one in State lease ML-2820. Additionally, the profile drilling and core hole will be in Federal lease U-0126947.

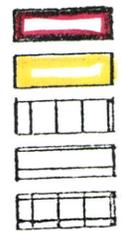
Surface Ownership - The surface of the South Lease area is largely public domain, with approximately 240 acres being privately owned. Figure 2 illustrates the surface ownership over the lease area. The private surface is owned by George and Jane Porter, Box 1042, East Carbon, Utah 84520 (unlisted telephone). The State of Utah controls approximately 760 acres of surface and the Federal government controls the remainder. One of the water monitoring holes to be drilled during the proposed exploration program will be located on surface owned by the State of Utah. The remaining holes will be located on surface owned by the Federal government.



KAISER STEEL CORPORATION  
 SOUTH LEASE COAL PROPERTY  
 EMERY COUNTY, UTAH  
 1980



FIGURE 2



**LEGEND**  
 Federal Coal  
 State Coal  
 Federal Surface  
 State Surface  
 Private Surface

Leased Coal - The Sunnyside South Lease area consists of coal leases totaling 8,931.31 acres. Kaiser Steel Corporation acquired the first 2,400-acre coal lease in 1947. Seven additional State and Federal leases were obtained in subsequent years, completing the present South Lease block. In Township 16 and 17 South, Range 14 and 15 East, Emery County, Utah, Kaiser controls Federal leases SL-066490, SL-069291, Utah-014217, Utah-014218, Utah-0126947, Utah-0216948 and State of Utah leases 16429 and 2820.

Figure 2 illustrates the location of each lease in the South Lease block.

Kaiser Steel Corporation's corporate address is as follows:

Kaiser Steel Corporation  
300 Lakeside Drive  
P. O. Box 58  
Oakland, CA 94604  
(415) 271-2711

However, notices and orders regarding operations under the proposed exploration plan should be delivered to:

Robert L. Wilson  
Manager - Exploration  
Kaiser Steel Corporation  
300 Lakeside Drive  
P. O. Box 58  
Oakland, CA 94604  
(415) 271-5051

## THE NATURAL ENVIRONMENT

The natural environment has been defined using information provided in the Draft Environmental Statement Development of Coal Resources for Central Utah prepared by the U. S. Department of Interior in 1978.

Climate - The climate of the lease area is typically continental with cold winters and hot summers. Average monthly temperatures range from 25 degrees Fahrenheit in January to 70 degrees Fahrenheit in July. Precipitation averages 12 inches per year, and potential evaporation averages 36 to 40 inches per year. Winds are generally light to moderate with average speeds below 20 mph.

Geology - The Sunnyside South Lease occupies the higher elevations of two dominant local physiographic features, the Book Cliffs and the overlying Roan Cliffs. Escarpment generally coincides with the western edge of the property and rises nearly 1,000 feet above the lowlands to the west. The lease is situated primarily in a broad valley known as Little Park.

Displayed across the lease area is a complex of Upper Cretaceous and Lower Tertiary strata, of which the Book Cliffs and overlying bench comprise the Upper Cretaceous units, and the Roan Cliffs comprise the Tertiary units. Below and to the west of the cliffs is a broad, topographic low formed in the Mancos Shale. Rising abruptly from this lowland are the Book Cliffs, which are composed of the lower members of the Mesaverde Group - the cliff-

forming Blackhawk Formation and Castlegate Sandstone. The more easily eroded, Late Cretaceous Price River and North Horn Formations have weathered into the ledges and gentle slopes across Little Park above the Book Cliffs escarpment. The Colton Formation (Tertiary) has formed steep canyons and cliffs in the more rugged Roan Cliffs to the north and east. A generalized lithologic section of the South Lease area is presented in Figure 3.

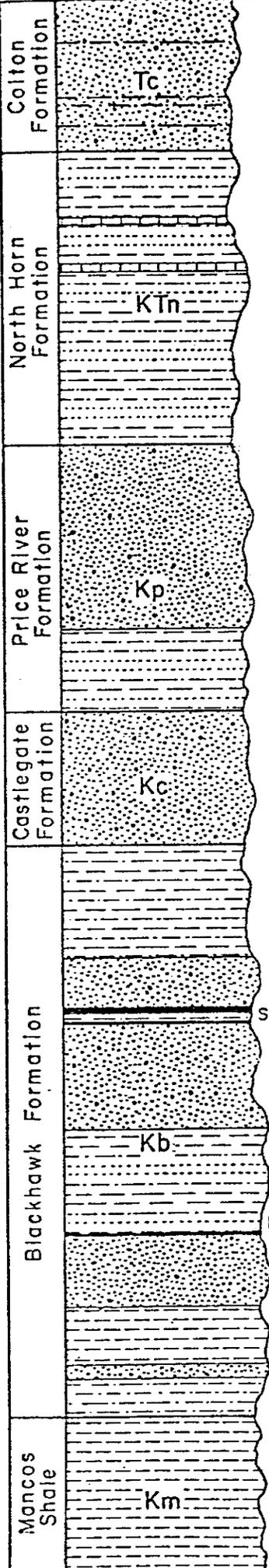
The coal measures in the lease area dip eastward at 11 to 14 percent. A major system of transverse, easterly trending normal faults have been mapped. The pattern of the faults forms a series of horsts and grabens. Displacement of the faults ranges from a few feet to 205 feet.

The coal measures are present in the Blackhawk Formation. The principal economically recoverable coal seam is the Sunnyside Seam, which outcrops in the Book Cliffs escarpment approximately 550 to 700 feet from the base of the cliffs. For the most part, the Sunnyside seam is under less than 1,500 feet of cover throughout the lease, extending over the entire length of the property and varying in thickness from 45 inches to more than 18 feet.

Soils - The soils along the Book Cliffs and in the associated canyons are primarily from parent materials of sandstone and shale. They are typically medium textured, thin to moderately thick, and cobbly and stony. They are well to excessively drained.

# UPPER CRETACEOUS

## MESAVEURIDE



### DESCRIPTION OF UNITS

- Tc

**COLTON FORMATION:** Upper Member— Sandstone and siltstone beds mostly maroon; forms cliffs and very steep slopes. Lower Member— Channel-fill deposits, lens-shaped siltstone deposits interbedded with mudstones; mostly gray and maroon; beds thinner than in the Upper Member; forms ledges and steep slopes. Thickness of formation: Up to 3,000 feet.
- KTn

**NORTH HORN FORMATION:** Interbedded siltstone, sandstone, mudstone, and limestone; beds mostly thin and lens-shaped; forms gentle slopes and ledges. Limestone beds rich in invertebrate fossils. Thickness of formation: 300 to 350 feet.
- Kp

**PRICE RIVER FORMATION:** Bluecastle Sandstone Member— Fine- to medium-grained sandstone; a single bed composed of fluviatile, channel-fill deposits; forms cliffs and ledges. Mudstone Member— Interbedded and discontinuous mudstone, siltstone, and sandstone; mostly dark gray to dark brown; forms slopes and low ledges. Locally contains vertebrate fossils. Thickness of formation: 275 to 300 feet.
- Kc

**CASTLEGATE SANDSTONE:** Fine- to medium-grained sandstone; local concentrations of clay galls at various horizons; forms high, abrupt cliffs and bare sandstone dip slopes. Thickness of formation: 145 to 160 feet.
- Kb

**BLACKHAWK FORMATION:** Upper Mudstone Member— Mudstone and discontinuous sandstone, siltstone, and claystone; Sunnyside coal bed at base. Sunnyside Member— Arenaceous siltstone and very fine-grained to medium-grained sandstone, grading downward from coarser to finer; forms cliffs; sharp upper contact; transitional lower contact. Lower Mudstone Member— Mudstone and discontinuous siltstone, sandstone, and claystone; Rock Canyon coal bed at base. Kenilworth Member— Siltstone and very fine-grained to medium-grained sandstone; forms lower part of Book Cliffs. Thickness of formation: 550 to 600 feet.
- Km

**MANCOS SHALE:** Dark gray fissile mudstone containing discontinuous layers of claystone and limy concretions. Intertongues with lower members of the Blackhawk Formation. Thickness of formation: 3,000 to 4,000 feet.

GEOLOGIC DESCRIPTIONS DERIVED FROM USGS MAP I-793, 1974

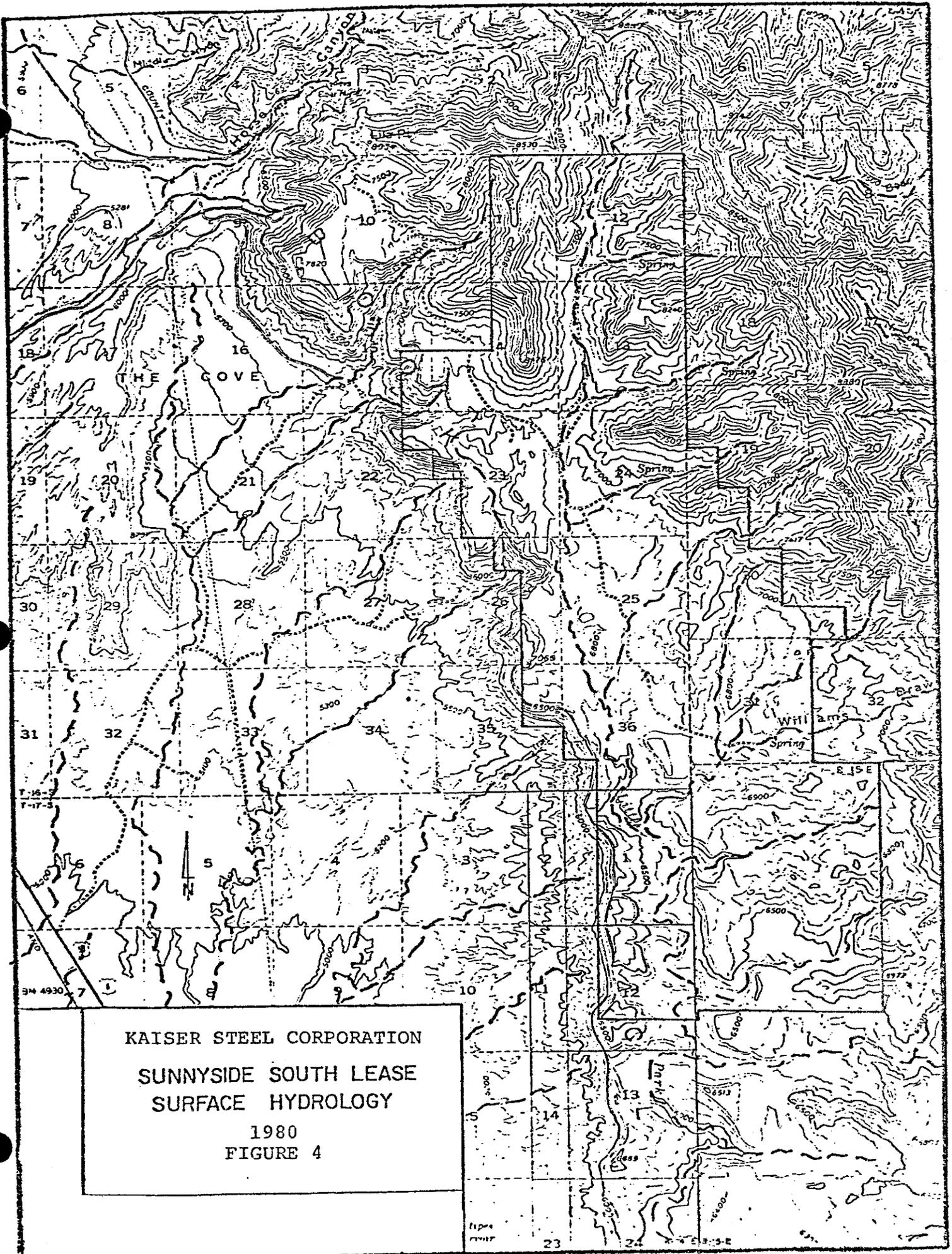
KAISER STEEL CORPORATION  
**GENERALIZED LITHOLOGIC SECTION**  
**SOUTH LEASE AREA**  
 EMERY COUNTY, UTAH  
 1980

FIGURE 3

Above the Book Cliffs the slopes form gentle to rolling benches. Soils in this area are dominantly dark-colored soils of the mountains and plateaus that are usually moist in some parts during the summer. The soils have formed from sandstone, shale and limestone. They commonly have a silt loam to loam surface and a loam to clay loam subsoil.

Surface Water - The lease area is drained almost in total by Little Park Wash a tributary of the Price River (Figure 4). A small portion of the area along the face of the Book Cliffs is drained by unnamed tributaries of the Price River. Little Park Wash drains in a southerly direction parallel to the Book Cliffs. Approximately seven miles of Little Park Wash passes through the proposed exploration area with the headwaters located in the northern portion of the exploration area. Little Park Wash has an intermittent flow primarily in response to rainfall and snow-melt. However, unnamed, spring fed tributaries contribute some flow.

Groundwater - Formations which are potentially water-yielding aquifers are thought to contain little or no water near their outcrops along the Book Cliffs due to drainage or water movement downdip, generally northeastward. Groundwater may be perched, or impeded from deeper infiltration by one or more layers of rock having relatively low permeability. Permeable strata in most of the formations above the Mancos Shale, including the coal-bearing Blackhawk Formation, probably contain water.



KAISER STEEL CORPORATION  
SUNNYSIDE SOUTH LEASE  
SURFACE HYDROLOGY

1980  
FIGURE 4

type river

Springs in the area fed by groundwater are found along the westward-facing outcrops on the east side of Little Park Wash (Figure 4). The springs are probably located either above less permeable strata or along fracture zones caused by faults. Four springs are known to exist along the eastern boundary of the leases. Three of these springs are within the lease area.

Vegetation - Vegetation in the lease area is indigenous to that of a semi-arid climate, and has been classified in the pinyon-juniper woodland vegetation type. Conifers of the juniper and pinyon pine species are common, with ponderosa pine predominantly on the highest slopes. Range grasses and sagebrush flourish over nearly all of the Little Park area. Cottonwoods have become established in zones of higher moisture, such as fault traces, or in the washes near springs. No endangered plant species are known to exist in the area.

Fish and Wildlife - A variety of wildlife species would be anticipated in and near the lease area. Mule deer, cougar, black bear, coyote, red fox, gray fox, bobcat, raptors, chukar partridge, sage grouse, jack rabbits and cottontail rabbits are some of the species which would be anticipated in the area. No endangered species are known to inhabit the area. Mule deer are the most numerous big game animal in the area. The lease area is within the Utah Division of Wildlife Resource's deer management area 27B and is classified as winter range for mule deer.

The Little Park Wash is the principal drainage in the lease area. However, due to its highly intermittent flow, it is not thought to support any significant fish populations.

Land Use and Cultural Resources - The principal land uses in the area are grazing and recreation. All land in the proposed exploration area is leased for grazing except for 10 acres of Federal lands and approximately 240 acres of private land for which there is no record of leasing in the Court House of Emery County. The principal use of the area for recreation is thought to be hunting mule deer and small game.

The prehistory of the Central Utah Coal Regions spans 12,000 to 14,000 years, and previous study by the Archaeological-Environmental Research Corporation under contract with the U.S.G.S. has identified a variety of archaeological site types in the region. However, a detailed survey of the lease area has not been conducted to date to determine the presence of any sites. A check of the National Register of Historic Places reveals no cultural features for the lease area.

## EXPLORATION PLAN

The proposed exploration plan is expected to take two to three weeks. A total of two water monitoring holes totaling about 200 feet will be drilled and completed. Approximately nine short alluvium holes to complete three stream profiles are planned. The core hole will be less than 1,200 feet deep. The work will be accomplished during June or July, 1981, weather permitting. The location of the water monitoring sites, core hole site and profile sections are shown on the enclosed map (in pocket).

### Access Roads

The preferred routes to the drill holes are along the existing roads and dry stream bottoms as used in previous exploration programs. Short access, 50 to 200 feet from the existing routes may be necessary. These access roads will be the minimum necessary for drilling equipment and will not exceed 14 feet.

Newly constructed and existing roads, including the Horse Canyon/Little Park roads, will be regraded as needed. For existing roads, appropriate procedures for road-use applications will be followed. Where necessary, drainage ditches will be constructed in conjunction with new access roads to reduce soil erosion and road surface deterioration. Table 1 lists information on proposed access roads.

TABLE 1

SUNNYSIDE - SOUTH LEASE

DRILL HOLE, WATER MONITORING HOLE, AND PROFILE LOCATION,  
DEPTHS AND ACCESS ROADS

NAME NO.	Map Coordinates		Surface Elevation (Ft.)	Total Depth (Ft.)	Core Point (Ft.)	New Road (Ft.)
	South (Ft.)	East (Ft.)				
CORE HOLE						
S-32	18,950	73,100	6,565	1,000	935	50
S-32A	16,850	67,900	6,410	190	130	50
WATER MONITOR WELL						
WMW-1	13,250	67,525	6,510	100	-	50
WMW-2	17,700	69,150	6,375	100	-	50
PROFILE						
P-1	16,950	68,000	6,420	20-100	-	50
P-2	20,800	69,300	6,290	20-100	-	50
P-3	23,300	70,250	6,170	20-200	-	50

## Equipment

The proposed drilling will be completed with one rig working on a 12-hour per day schedule. The rig will be truck mounted of the general size of a 1500 Midway with 3-axle drive. The gross weight of one rig is on the order of 25 tons. This rig will be outfitted with Sullair 750 (or similar type) air compressors capable of compressing a maximum of 750 cubic feet per minute, averaging 425-450 cubic feet per minute, and lifting a load of 250 pounds per square inch. Auxillary equipment to the rig will be one 1250 gallon water truck, one pipe trailer, a winch and casing truck, two pickup trucks, one fuel trailer, two geologist's trucks, and a geophysical logging truck. For preparation of access roads and drill sites and backfilling and grading during reclamation, backhoes and D-6 to D-8 size bulldozers will be used.

## Drilling Sites, Drilling Fluid, and Mud Pits

The drilling fluids to be used are non-toxic, biodegradable foam, and bentonitic compounds, and will be contained in mud pits while drilling proceeds. Two mud pits, averaging 6 x 8 x 8 feet each will be dug for each drill hole. If the two mud pits are not large enough to contain all the drilling fluid, then an additional sump(s) will be dug to trap the excess.

Drill sites will be constructed only of a sufficient size to accommodate the rig and necessary support facilities. If surficial material needs to be removed for construction of a drill site, it will be stockpiled for redistribution on those sites. Drill sites

probably will average 50 x 60 feet, with a probable maximum disturbance area of 50 x 100 feet. Preparation of drill pads for the water monitoring wells and profiles is not expected to be necessary.

#### Drill Hole Dimensions

Maximum depth of drilling will not exceed 1,200 feet. Rotary hole size will range from 4.25 to 5.25 inches with a 2.4-inch or "NC" core being taken through the Sunnyside coal seams. All holes will be cased at the surface for 20-50 feet. Down hole casing will be used if needed. All casing will be retrieved after drilling, if possible. Each hole will initially be an open hole drilled with air and foam injection. Once these methods prove to be inefficient with the increased depth of the hole, the method of drilling will then be switched to mud circulation. Mud circulation will be used until the completion of the hole. Approximately the bottom 100 feet of each drill hole will be cored.

#### Drill Hole Data

Geophysical logs may be run on each hole drilled. These logs will include but not be limited to a gamma ray, gamma-gamma (density), resistivity, spontaneous potential and caliper log. Other drill hole data will include driller's and geologist's lithologic logs, and laboratory analyses taken from the coal cores. All of the above data will provide information concerning water-bearing zones, lost circulation areas, mineral constituents of coal, roof, and floor, and general lithology.

## Water

Water will be obtained from a variety of sources. At the beginning of drilling, it will be obtained from surface springs on the Sunnyside South Lease. As the dry weather becomes more common, water sources will switch to one or more of several areas: Geneva Mine waste water, Range Creek, Price River, and Sunnyside. Before any water is taken from these sites, KSC will either obtain its own water rights or draw up an agreement for compensation with individual owners. To increase the efficiency of drilling, water will be stockpiled - either in large storage tanks on the South Lease, or in the pre-existing hollows from natural springs, or in pre-existing hollows that are not natural springs. Anticipated water needs for the proposed drilling will be approximately 2550 gallons per hole, or 5,000 gallons for the project.

## RECLAMATION PLAN

It is the objective of KSC to conduct the proposed exploration program in a manner which promotes minimal disturbance of the natural environment. To the extent possible, all exploration activities will be restricted to areas of existing access. However, in the event this is not possible, access roads and drill sites will be located so that disturbance of the natural vegetation and existing land form will be minimal. The impact of necessary disturbances on the natural environment will be minimized by responsible reclamation.

Access Roads - Access shall be restricted to existing roads to the extent possible. Existing roads shall be maintained in good condition throughout the life of the exploration program. At completion of the program, existing roads will be abandoned in a condition equal to or better than they existed prior to the exploration activities.

For drill sites located away from existing roads, access roads will be routed through those areas which will have minimal impact on the natural environment. To the extent possible, access roads will be routed through dry stream beds. No stream beds will be utilized unless they are of a size sufficient for vehicles and equipment to pass without causing significant damage. No flowing streams will be used for access.

In those areas where dry stream beds are not available for access, roads will be routed over the most stable slopes available to minimize erosion. Access roads will be located to the extent possible where vehicles and equipment can pass overland without grading or excavation being necessary. The overall grade of access routes will not exceed 10 percent. Access roads will meander to the extent necessary to avoid excessive damage to vegetation and other obstacles. Access roads will not be located in wet, steep or unstable areas where complete restoration is not possible.

In those areas where development of access roads requires grading or excavation, surficial material will be removed and stockpiled. In the instance it is necessary to cross flowing streams or wet areas, temporary culverts will be installed. All access roads will be maintained sufficiently to ensure minimal erosion for the life of the road.

Immediately after a constructed access road is no longer needed for operations or reclamation it will be closed to all vehicle traffic. Constructed access roads, including temporary culverts, will be completely removed and the land affected regraded to the approximate original contour. Surficial material will be redistributed, and the area seeded. Access roads will be reclaimed as promptly as possible upon the completion of operations. All disturbed areas will be reclaimed prior to abandonment of the area.

Drill Sites - To the extent possible, drill sites will be located adjacent to existing roads. When it is not possible to locate drill sites adjacent to existing roads and still conform to the exploration objectives of KSC, drill sites will be located adjacent to dry stream beds which can be utilized for access. Drill sites will be selected which permit drilling operations without requiring extensive leveling and excavation to the extent possible. For those areas where excavation is required, such as mud pits, surficial material will be removed and stockpiled for redistribution.

When drilling is completed, mud in the mud pits will be allowed to dry to a solid prior to backfilling and grading. If time does not permit complete drying of the mud, it will be pumped out, hauled off the lease, and disposed of in a location approved by federal, state, and local authorities.

Waste materials from the drilling operation will be removed from the property and disposed of at a site approved by federal, state, and local authorities.

Groundwater encountered during drilling will be drained into the mud pit. However, should excessive amounts of water be produced, a small impoundment will be constructed to receive the water. The water will be allowed to evaporate prior to backfilling and seeding.

Hole Plugging - If possible, the core hole will be left open for use as a water monitoring hole; otherwise abandonment will be done by cementing from bottom to top. The profile holes will be backfilled with the alluvial material drilled.

A suitable marker will identify the core hole and water monitoring wells. The profile holes will not be identified. The proposed method of plugging should provide adequate protection from contamination of groundwater aquifers and for future underground mining in the area.

Reclamation - Upon completion of drilling operations, all disturbed areas will be backfilled and graded to approximate original contour. Surficial materials will be redistributed over the disturbed area. The disturbed area will then be seeded with a mixture of grasses, etc. in conformance with the land management agency's policy. Erosion control structures, such as water bars, will be installed if determined necessary.

Reclamation Schedule - Reclamation will be completed as promptly as conditions permit.

Air Quality - The proposed exploration program will have negligible effect on the ambient air quality. The only source of potential pollution of any significance would be fugitive dust from vehicles traveling in the area. However, due to the minimal amount of travel in the lease area and the low speeds which will be maintained

this is considered to be a negligible impact.

Hydrology - The proposed exploration program has given careful consideration to protection of the hydrologic regime. Potential sources of pollution would be open drill holes, erosion from disturbed areas and extended exposure of potentially toxic materials. Drill holes will be sealed promptly upon completion of drilling to avoid contamination of groundwaters. However, some drill holes may be cased and used for water monitoring purposes.

Fish and Wildlife - The impact of the proposed exploration program on the wildlife resources of the lease area will result from increased activity in the area and disturbance of the natural vegetation. These impacts will be minimized by restricting exploration activity to those areas specified in the proposed exploration plan and promptly revegetating disturbed areas with species of value to wildlife for food and cover.

The value of the lease area for winter range for mule deer will not be diminished. Exploration activities will cease prior to arrival of the major portion of the winter deer herd. Therefore, the proposed operations should not have a significant impact on the winter deer herd.

No significant populations of fish are known to exist in the lease area. However, streams and water bodies will be protected

by incorporating appropriate measures of erosion control into the proposed exploration program.

Considering the small scale of the proposed operations in the lease area, impacts upon the fish and wildlife resources should be minimal. The proposed reclamation and environmental protection measures should further minimize any impact on the fish and wildlife resources of the lease area.

Endangered Species - No endangered species of plants or animals are known to inhabit the lease area.

Archaeology - Prior to any disturbance, all areas of potential disturbance will be surveyed to ensure no historic or prehistoric values will be disturbed.

Fire - All vehicles will be equipped with fire extinguishers and care will be taken with flammable materials.

Public Health and Safety - No phase or specific act of the proposed exploration program will create a hazard to public health and safety.